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UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA

THOMAS POLLOCK, et al.,
Plaintiffs,
v.
FEDERAL INSURANCE COMPANY,
Defendant.

Case No. 21-cv-09975-JCS

ORDER GRANTING IN PART AND DENYING IN PART DEFENDANT'S MOTION TO VACATE APPRAISAL AWARD AND GRANTING PLAINTIFF'S MOTION TO DISMISS

Re: Dkt. Nos. 102, 115

I. INTRODUCTION

Plaintiffs Thomas Pollock and Eileen Tabios (“Homeowners”) bring this action against Defendant Federal Insurance Company (“Federal”)¹ seeking compensation under a homeowners’ insurance policy issued by Federal on their home in St. Helena, California, which was severely damaged in the 2020 Glass Fire. The Court ordered an appraisal under the policy, which has now been completed. In the wake of the appraisal, Federal filed an amended answer in which it has asserted a counterclaim against Homeowners for breach of the implied covenant of good faith and fair dealing based on facts Federal says it learned during the appraisal. Presently before the Court are: 1) Defendant Federal Insurance Company’s Motion to Vacate Appraisal Award (“Motion to Vacate”); and 2) Thomas Pollock and Eileen Tabios’s Motion to Dismiss Federal Insurance Company’s Counterclaim (“Motion to Dismiss”). A hearing on the motions was held on October 30, 2024. For the reasons stated below, the Court GRANTS in part and DENIES in part the

¹ Plaintiffs refer to Defendant Federal Insurance Company as “Chubb” while Defendant uses the short form “Federal.” The parties have stipulated that both short forms refer to the same entity and may be used interchangeably. The Court uses the short form “Federal” except when quoting from briefs and documents that refer to the defendant as “Chubb.”

1 Motion to Vacate. The motion to Dismiss is GRANTED.²

2 **II. BACKGROUND**

3 On September 27, 2020, the Glass Fire caused damage to Homeowners’ property in St.
4 Helena (“the Property”), California, including burning a guest house to the ground and causing
5 damage to the main house from smoke and toxic chemicals. Declaration of Dylan Schaffer in
6 Support of Plaintiffs’ Motion to Compel Contractual Arbitration, dkt. no. 27-1 (“Schaffer
7 Arbitration Motion Decl.”) ¶¶ 6,9; Compl. ¶¶ 2-4. Homeowners sought coverage under an
8 insurance policy for the Property that had been issued to them by Federal (“the Policy”). *See* dkt.
9 no. 1 (Policy).

10 The Policy provided for “Extended Replacement Cost Coverage[.]” described as follows:

11 EXTENDED REPLACEMENT COST COVERAGE is intended to
12 provide for the cost to repair or replace the damaged or destroyed
13 dwelling without a deduction for physical depreciation. Many policies
14 pay only the dwelling's actual cash value until the insured has actually
15 begun or completed repairs or reconstruction on the dwelling.
16 Extended Replacement Cost provides additional coverage above the
17 dwelling limits up to a stated percentage or specific dollar amount.

18 *Id.* at ECF p. 110. It also provided for “Building Code Upgrade Coverage[.]” described as
19 follows:

20 BUILDING CODE UPGRADE COVERAGE, also called Ordinance
21 and Law coverage, is an important option that covers additional costs
22 to repair or replace a dwelling to comply with the building codes and
23 zoning laws in effect at the time of loss or rebuilding. These costs may
24 otherwise be excluded by your policy. Meeting current building code
25 requirements can add significant costs to rebuilding your home. Refer
26 to your policy or endorsement for the specific coverage provided and
27 coverage limits that apply.

28 *Id.* at ECF p. 111. The Policy states that “[n]ot all causes of damage are covered by common
homeowners or residential fire policies. You need to read your policy to see what causes of loss or
perils are not covered.” *Id.* at ECF p. 112.

Some coverage is subject to a deductible that is charged per occurrence. *See, e.g., id.* at
ECF p. 31. Coverage also may be reduced if the insured has a “covered partial loss” to their home
“and do not begin to repair, replace, or rebuild the lost or damaged property within 180 days from

² The parties have consented to the jurisdiction of a United States magistrate judge pursuant to 28 U.S.C § 636(c).

1 the date of loss.” *Id.* at ECF p. 34.

2 In a section of the Policy entitled “Payment for a Loss” the Policy defines “reconstruction
3 cost” as “the lesser of the amount required at the time of loss to repair, replace, or rebuild, at the
4 same location, your house or any other permanent structure, using like design, and materials and
5 workmanship of comparable kind and quality.” *Id.* at ECF p. 32.

6 The Policy also contains the following appraisal provision:

7 **APPRAISALS:** If you or we fail to agree on the amount of loss, you or we may demand
8 an appraisal of the loss. Each party will select a competent, independent appraiser within
9 20 days after receiving written request from the other. The two appraisers will select a
10 third, competent appraiser. If they cannot agree on a third appraiser within 15 days, you or
11 we may request that the selection be made by a judge of a court having jurisdiction.
12 Written agreement signed by any two of the three appraisers shall set the amount of the
13 loss. However, the maximum amount we will pay for a loss is the applicable amount of
14 coverage even if the amount of the loss is determined to be greater by appraisal. Each
15 appraiser will be paid by the party selecting the appraiser. Other expenses of the appraisal
16 and the compensation of the third appraiser shall be shared equally by you and us. We do
17 not waive our rights under this policy by agreeing to an appraisal.

18 *Id.* at ECF p. 104 (Y-5) (hereinafter, “Appraisal Provision”).

19 Disputes arose between Homeowners and Federal over the amount of the covered loss.
20 Schaffer Arbitration Motion Decl. ¶¶ 3-4, 7-14. After Federal refused Homeowners’ request for
21 an appraisal of the loss associated with the guesthouse under the Appraisal Provision,
22 Homeowners initiated this action. *Id.* ¶¶ 13-14.

23 On July 14, 2022, the Court ordered an appraisal “of the loss with respect to all manmade
24 structures on the Property, but . . . exclude[ing] soil, landscaping, contents, and loss of use.” Order
25 Granting Motion to Compel Arbitration, dkt. no. 47, at 22; *see also id.* at 21 (“an itemized
26 appraisal consisting of all manmade structures on the Property but excluding soil, landscaping,
27 contents, and loss of use, accompanied by ‘the disclaimer that the award does not establish
28 coverage or the insurer’s liability to pay,’ will efficiently determine the amount of loss in advance
of different conclusions this Court might reach as to Homeowners’ coverage under the Policy.”)
(quoting *Lee v. California Cap. Ins. Co.*, 237 Cal. App. 4th 1154, 1174 (2015)).

In its order, the Court rejected Federal’s argument that the appraisal should be stayed
because there were unresolved disputes relating to coverage, reasoning that “[w]here, as here, the
dispute is factual rather than legal and simply involves whether a loss is covered, ‘an appraisal

1 panel may assign a value to items as to which coverage is disputed with the disclaimer that the
2 award does not establish coverage or the insurer’s liability to pay.” *Id.* at 16-20 (quoting *Fed.*
3 *Ins. Co. v. Anderson*, No. 18-CV-06920-JST, 2019 WL 8128570, at *5 (N.D. Cal. Sept. 27,
4 2019)). The Court concluded that “regardless of whether Homeowners refused to cooperate to the
5 extent that Federal claims, the disputed items must be submitted to an appraiser for valuation
6 under the terms of the parties’ agreement, and coverage can be litigated afterwards if necessary.”
7 *Id.* at 20.

8 The parties subsequently submitted competing protocols for the appraisal. Dkt. nos. 50,
9 51. The Court adopted the procedures on which the parties agreed and resolved the parties’
10 dispute about required disclosures by the party-selected appraisers, ruling that “Party-selected
11 appraisers shall make appropriate disclosures, including disclosure of all non-trivial business
12 dealings with any party in the last ten years.” Dkt. no. 52.

13 On August 8, 2022, Homeowners’ appraiser, Robert Bresee, circulated his disclosures.
14 Declaration of Kurt Brown in Support of Defendant Federal Insurance Company’s Motion to
15 Vacate Appraisal Award (“Brown Decl.”), Ex. 9 (Bresee disclosures). In his disclosures, Bresee
16 “estimate[d] that ninety-five percent of both [his] jobs and income comes from construction,
17 repair, insurance-loss related contents/pack out/storage, and real estate investment” and that “[t]he
18 other five percent . . . is from consulting, appraisals (both as party appraiser and umpire) and
19 expert testimony.” *Id.* ¶ 2. He stated further that “[m]ost of that five percent is from referrals
20 from volunteer work with United Policyholders[,] . . . a nonprofit that assists policyholders with
21 education and other outreach efforts.” *Id.*

22 Bresee stated in his disclosures that he has had no prior business dealings with any party in
23 this case and disclosed the following past dealings with the Kerley Schaffer firm, which represents
24 Homeowners in this action:

25 I have no financial interest in or financial relationship with the Kerley
26 Schaffer firm. I have worked as both an expert and appraiser in
27 matters in which the Kerley Schaffer firm was involved as legal
28 counsel. I have broken the matters by year and type of assignment
which are: 2017 - expert (2 matters), 2018 - expert (1 matter), 2019 -
expert (1 matter), appraiser (2); 2020 - expert (1 matter), appraiser
(2); 2021 - expert (3 matters), appraiser (2); 2022 - expert (3 matters),

1 appraisal (1).

2 Although I do not keep a record of referrals or related income, I can
3 estimate that less than one percent of my total income over the past
4 five years has come from matters where the Kerley Schaffer firm was
5 involved. I am not dependent on any income from referrals or
involvement where Kerley Schaffer represented policyholders. Other
than appraisal and expert work, Kerley Schaffer does not refer or
recommend me or my companies' construction or any other type of
work.

6 *Id.* ¶ 3.

7 Federal’s party-appraiser, James Wilson, sent his disclosures on August 10, 2022.
8 Declaration of Dylan L. Schaffer in Support of Plaintiffs’ Opposition to Motion to Vacate
9 (“Schaffer Decl.”), Ex. 7 (Wilson disclosures). Wilson disclosed that he had had no prior dealings
10 with the Homeowners. *Id.* at p. 1. However, he has served as an appraiser for “the Chubb family
11 of companies” (of which Federal is one) in four matters between 2011 and 2019, not including this
12 one. *Id.* at 2.

13 On August 26, 2022, Federal brought a motion to disqualify Bresee based on his
14 relationship with Kerley Schaffer, arguing that Bresee was not a “disinterested” appraiser under
15 California Insurance Code section 2071 because he has served as a party appraiser for numerous
16 Kerley Schaffer clients in the past. Dkt. no. 63. The Court denied the motion, finding that because
17 the dispute had already been ordered to arbitration, it could intervene to disqualify a party
18 appraiser only under extreme circumstances and Federal had not demonstrated that that standard
19 was met. *Id.* at 8. The Court further found that the appropriate time to challenge Bresee’s
20 appointment was after the appraisal was complete. *Id.*

21 Having disposed of Federal’s motion to disqualify, the Court appointed the Hon. Charlotte
22 Woolard to serve as the umpire appraiser. Dkt. no. 70. The appraisal process then went forward,
23 including inspections by the parties’ consultants and the appraisal panel and a five-day hearing,
24 from June 20-24, 2023. On March 29, 2024, the panel issued an appraisal award signed by Bresee
25 and Judge Woolard; Federal’s appraiser did not sign the award. Brown Decl., Ex. 16 (“Appraisal
26 Award”) at 1.

27 The Appraisal Award concluded that the “[c]ost of repairs to return the Man-Made
28 structures to their pre-loss condition as of the Date of Loss” was \$32,122,214.15. *Id.* at 1. It

1 found that the period of construction was 36 months and it valued “[i]nvestigation and pre-
2 construction costs” at \$1,048,215.43. *Id.* The Appraisal Award incorporates two exhibits; Exhibit
3 A itemizes “value and loss to all man-made structures on the Property, excluding soil,
4 landscaping, contents, and loss of use.” *Id.* Exhibit B “[i]s the statement of awarded
5 preconstruction and investigative costs.” The Appraisal Award states that “[a]ll values are
6 determined as of the date of loss, based upon evidence submitted by the parties and the Panel’s
7 site inspections.” *Id.* It contains the following disclaimer:

8 This appraisal award is made without consideration or any coverage
9 issues, policy limits, deductible amounts, prior payments, non-
10 covered items, or other provisions of the policy which might affect
the insurer’s liability. This appraisal award does not establish
coverage or the insurer’s liability to pay.

11 *Id.*

12 On June 20, 2024, Federal filed its First Amended Answer and Counterclaim, dkt. no. 106
13 (“Amended Answer”). In support of its counterclaim, it offers the following factual allegations:

- 14 1. Plaintiffs filed their Complaint in this case in December 2021, and
15 Federal filed its initial Answer to the Complaint in April 2022.
16 Shortly thereafter, in August 2022, the Court ordered an appraisal
17 of Plaintiffs’ alleged losses under the appraisal provision of the
18 insurance policy at issue in this case (“Policy”). Pursuant to the
19 parties’ joint stipulation, the Court also stayed these proceedings
until 90 days after the appraisal award. The appraisal award was
issued on March 29, 2024. On June 5, 2024, the parties appeared
before the Court and jointly requested that the Court lift the stay
and enter a schedule for the case. The Court agreed and ordered
the stay lifted.
- 20 2. During the pendency of the stay and the appraisal process, Federal
21 discovered a myriad of new facts and evidence related to the
22 Plaintiffs’ claim and Federal’s defenses, which were not
23 previously disclosed to Federal, despite Federal’s repeated
requests for all material information related to its investigation of
the Plaintiffs’ claim.
- 24 3. During the appraisal process, Plaintiffs presented facts and
25 evidence that indicate that much of their claimed damage pre-
26 dated the Glass Fire. For example, during the appraisal, Plaintiffs
27 claimed that the Fire caused “efflorescence,” or deposits of salts
28 that are usually white, on walls and other surfaces of the property.
To support that claim, Plaintiffs presented testimony at the
appraisal hearing from expert Bernard Crimmins, who pointed to
various pre- and post-loss photos of the Property that he claimed
showed post-fire efflorescence. But analysis conducted by
Federal’s credentialed thermal-damage experts indicates that this

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efflorescence was caused not by the Fire, but by rain and other weather conditions. And pre-loss photos of the property also suggest that this damage pre-dated the Glass Fire. Similarly, Plaintiffs claimed before the appraisal panel that the Glass Fire caused discoloration on walls and surfaces of the property. Again, analysis conducted by Federal’s experts likewise confirms that this discoloration was caused not by the Glass Fire, but by weather conditions, organic growth, and other gradual causes.

4. Further, in December 2021, Plaintiffs hired industrial hygienist Dr. C.E. Schmidt to conduct “flux chamber” testing to identify chemical contaminants, such as volatile organic compounds (“VOCs”), in the Main Residence. Dr. Schmidt’s flux chamber reports show that there are no VOCs of concern in the Main Residence. On the contrary, the reports indicate that the chemicals found in the Main Residence are consistent with “background” chemicals commonly found in homes and businesses in Northern California—which suggests that the Plaintiffs’ losses (if any) were caused not by the Glass Fire, but by pre-existing contamination, which is excluded from coverage under the Policy. Yet Plaintiffs delayed disclosing the results of Dr. Schmidt’s testing until months after Dr. Schmidt completed the testing and until after the Plaintiffs’ examinations under oath were completed.
5. Dr. Schmidt’s findings directly undermine the results of prior testing conducted by Dawn Bolstad-Johnson, another expert hired by Plaintiffs, who purported to identify VOCs in the Main Residence through a less-reliable methodology known as “GASMET” testing, and opined that the main residence was unfit for occupancy as a result. Plaintiffs had access to and knowledge of Dr. Schmidt’s testing, which they solicited and financed. But Plaintiffs nevertheless maintained throughout the claims-handling process that the Main Residence was unsafe based on Ms. Bolstad-Johnson’s testing. Plaintiffs likewise reiterated these assertions throughout the appraisal process.
6. Plaintiffs also delayed disclosing the results of soil testing conducted on the Property and a report discussing those results, which indicates that the Glass Fire did not cause any VOCs in the soil. Moreover, these results also suggest that any chemicals found in the soil on the property are generally in line with background chemicals commonly found in Northern California. This report and its underlying data were not disclosed to Federal prior to the stay.
7. Further, during the appraisal process, Plaintiffs substantially reduced their claimed losses from those previously claimed in their proofs of loss, in their examinations under oath, and throughout the claims-adjustment process. For example, in their sworn proofs of loss, Plaintiffs initially claimed losses of \$110 million, including \$77.9 million for the Main Residence, purporting to base these estimates on figures from Tricore Construction and McMinn & Associates. Plaintiffs also affirmed these figures during their examinations under oath. Then, in their March 2023 preliminary appraisal brief, Plaintiffs claimed an

1 even higher range of “\$80 million to \$125 million” for alleged
2 losses to manmade structures on the Property. But Plaintiffs only
3 ever offered during the appraisal hearing bids totaling \$44.5
4 million for manmade structures—tens of millions of dollars less
5 than what Plaintiffs claimed in their proofs of loss and
6 examinations under oath. These reduced figures were based on
7 estimates from an entirely different construction company,
8 Wright Residential.

- 5 8. Plaintiffs’ abandonment of their prior inflated figures—as soon as
6 those figures were subjected to third-party scrutiny—suggests
7 they never had credible support for those claims in the first place.
8 Moreover, despite Federal’s requests during the claims-handling
9 process, Plaintiffs also refused to issue an amended proof of loss
10 for the purported rebuilding costs to account for the reduced
11 claims.

9 Amended Answer at 11-13, Counterclaim ¶¶ 1-8.

10 Federal’s counterclaim against the Homeowners is based on the allegation that they
11 breached the implied covenant of good faith and fair dealing by:

- 12 a. Claiming damage that existed at the Property before the Glass Fire
13 was caused by the fire;
- 14 b. Delaying disclosure of the results of flux chamber testing
15 performed by Dr. Schmidt, as well as soil testing and other testing
16 performed on the Property, which undermined Plaintiffs’
17 positions, including their position that the main residence was
18 unfit for occupancy;
- 19 c. Maintaining throughout the claims-handling process positions
20 that were inconsistent with Dr. Schmidt’s and other experts’
21 findings, despite Plaintiffs’ knowledge of those findings; and
- 22 d. Claiming grossly inflated losses in their proofs of loss and
23 examinations under oath without credible support.

20 Amended Answer at 16-17, Counterclaim ¶ 19.

21 Federal alleges that it has been damaged by Homeowners’ conduct because it “has been
22 forced to investigate claims that are not covered under the Policy, which has required Federal to
23 spend substantial sums to adjust improper claims with improper support (including hiring expert
24 consultants).” Amended Answer, Counterclaim ¶ 21. It further alleges that it was “forced to
25 expend significant sums associated with the appraisal of Plaintiffs’ inflated and improper claims.”
26 *Id.* Federal seeks compensatory damages and a declaration “that coverage is not available under
27 the Policy for Plaintiffs’ claim and that Federal owes no further compensation to Plaintiffs.” *Id.*,
28 Prayer.

1 **III. MOTION TO VACATE APPRAISAL AWARD**

2 **A. Contentions of the Parties**

3 **1. Motion**

4 In the Motion, Federal asks the Court to vacate the Appraisal Award for two reasons.
5 First, Federal contends the award should be vacated under the Federal Arbitration Act (“FAA”), 9
6 U.S.C. § 10(a)(2), and section 2071 of the California Insurance Code, based on Bresee’s
7 “extensive work with Plaintiffs’ counsel” and because “failure to disclose relevant impression-of-
8 possible-bias information would lead a reasonable person to entertain doubts about his
9 impartiality.” Motion to Vacate at 2. Second, Federal contends the award must be vacated
10 because the panel exceeded the scope of its authority under the FAA, 9 U.S.C. § 10(a)(4), “given
11 the terms of the policy, the Court’s submission, and California law, by addressing issues of
12 causation, purporting to award investigation costs, and determining a period of actual construction,
13 none of which was properly before the panel.” *Id.*

14 With respect to Bresee’s alleged lack of impartiality, Federal cites the FAA’s requirement
15 that an arbitration award must be vacated “where there was evident partiality or corruption in the
16 arbitrators, or either of them.” *Id.* at 13 (quoting 9 U.S.C. § 10(a)(2)). According to Federal, this
17 provision means that “an arbitrator’s dealings that give rise to ‘an impression of possible bias’
18 require vacatur of the award.” *Id.* (quoting *Commonwealth Coatings Corp. v. Cont’l Cas. Co.*,
19 393 U.S. 145, 149 1968); and citing *Gebbers v. State Farm Gen. Ins. Co.*, 38 Cal. App. 4th 1648,
20 1653 (1995)). Here, that standard is met, Federal asserts, based on “Bresee’s 18 separate
21 engagements with the [Homeowners’] counsel in the five years leading up to this appraisal, plus
22 his undisclosed connections that include ongoing expert litigation work during the pendency of
23 the appraisal, clearly give rise to an impression of possible bias.” *Id.* at 14. In particular, Federal
24 points to five additional matters it learned of through publicly available information that involved
25 Kerley Schaffer, including at least one “which was ongoing during the pendency of this appraisal.”
26 *Id.* at 11 (citing Brown Decl., Exs. 9, 11-13). Federal contends “there are bound to be even more”
27 and contends Brown’s disclosures were insufficient, pointing to Brown’s and Kerley Schaffer’s
28 refusal to provide more details about the disclosed engagements and to provide disclosures about

1 Bresee’s engagements with Kerley Schaffer going back an additional five years. *Id.* (citing Brown
2 Decl., Exs. 10, 15).

3 Federal further contends that even under the “independent standard” contained in the
4 Policy’s Appraisal Provision, Bresee’s partiality requires that the award be vacated. *Id.* at 14-15.
5 According to Federal, while the Policy requires that party appraisers must be “independent,”
6 California Insurance Code section 2071³ “imposes a higher standard for the impartiality of
7 appraisers than is expected of arbitrators outside the appraisal context[.]” specifying that party
8 appraisers must be “competent and disinterested[.]” *Id.* at 15 (citing *Mahnke v. Superior Ct.*, 180
9 Cal. App. 4th 565, 579 (2009)). That standard is incorporated into the Policy here, Federal
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11 ³ Section 2071 is a form insurance policy that is, with some exceptions, read into all California fire
12 insurance policies, *see* Cal. Ins. Code section 2070. Section 2070 provides:

13 All fire policies on subject matter in California shall be on the standard form, and, except
14 as provided by this article shall not contain additions thereto. No part of the standard form
15 shall be omitted therefrom except that any policy providing coverage against the peril of
16 fire only, or in combination with coverage against other perils, need not comply with the
17 provisions of the standard form of fire insurance policy or Section 2080; provided, that
18 coverage with respect to the peril of fire, when viewed in its entirety, is substantially
19 equivalent to or more favorable to the insured than that contained in such standard form
20 fire insurance policy.

21 Cal. Ins. Code section 2070. The appraisal provision in Cal. Ins. Code section 2071 provides:

22 In case the insured and this company shall fail to agree as to the actual cash value or the
23 amount of loss, then, on the written request of either, each shall select a competent and
24 disinterested appraiser and notify the other of the appraiser selected within 20 days of the
25 request. Where the request is accepted, the appraisers shall first select a competent and
26 disinterested umpire; and failing for 15 days to agree upon the umpire, then, on request of
27 the insured or this company, the umpire shall be selected by a judge of a court of record in
28 the state in which the property covered is located. Appraisal proceedings are informal
unless the insured and this company mutually agree otherwise. For purposes of this
section, “informal” means that no formal discovery shall be conducted, including
depositions, interrogatories, requests for admission, or other forms of formal civil
discovery, no formal rules of evidence shall be applied, and no court reporter shall be used
for the proceedings. The appraisers shall then appraise the loss, stating separately actual
cash value and loss to each item; and, failing to agree, shall submit their differences, only,
to the umpire. An award in writing, so itemized, of any two when filed with this company
shall determine the amount of actual cash value and loss. Each appraiser shall be paid by
the party selecting him or her and the expenses of appraisal and umpire shall be paid by the
parties equally. In the event of a government-declared disaster, as defined in the
Government Code, appraisal may be requested by either the insured or this company but
shall not be compelled.

Cal. Ins. Code section 2071.

1 contends, and supports vacatur of the award because Bresee’s ongoing litigation work for Kerley
2 Schaffer constitutes a “business relationship between the arbitrator and a party, its counsel or a
3 witness[,]” that gives rise to an impression of possible bias. *Id.* at 15, 16 (citing *Mahnke*, 180 Cal.
4 App. 4th at 579; *Gebers*, 38 Cal. App. 4th at 1652; and *Wheeler v. St. Joseph Hosp.*, 63 Cal. App.
5 3d 345, 369-70 (1976)).

6 Furthermore, Federal asserts, failure to disclose any dealings that might create an
7 impression of possible bias is a further ground for disqualification of an appraiser and applies here
8 because Bresee did not disclose that he served as an expert witness for another Kerley Schaffer
9 clients during the pendency of the appraisal proceeding in this case. *Id.* at 16 (citing *Gebers*, 38
10 Cal. App. 4th at 1652; *Wheeler*, 63 Cal. App. 3d at 369-70; *Figi v. N.H. Ins. Co.*, 108 Cal. App. 3d
11 772, 777-778 (1980)). Federal argues that “Bresee’s possible bias must be evaluated in light of all
12 the circumstances, including Kerley Schaffer’s maneuvering at every turn to avoid any disclosure
13 of its connections with Mr. Bresee.” *Id.* at 18 (citing *Mahnke*, 180 Cal. App. 4th at 579). Federal
14 requests that in the event “the Court is not inclined to grant Federal’s motion on the available facts
15 regarding Mr. Bresee’s bias,” it be permitted to “issue a subpoena to Mr. Bresee, seeking a list of
16 all of his prior connections with Plaintiffs and their counsel.” *Id.* at 18 n. 3. According to
17 Federal, “[g]iven Mr. Bresee’s refusal to-date to provide a fulsome disclosure, a subpoena is
18 appropriate to ascertain the full extent of Mr. Bresee’s entanglement with Plaintiffs and their
19 counsel.” *Id.*⁴

20 Next, Federal argues that the Appraisal Award must be vacated under 9 U.S.C. § 10(a)(4)
21 “because the panel exceeded the scope of its authority by improperly considering causation, by
22 baselessly awarding over \$1 million in investigation costs, and by determining a 36-month ‘period
23 of actual construction’ without the power to do so.” *Id.* at 14, 20-24. Federal points to the
24 language in the Policy, in which the parties agreed only to an appraisal of “the amount of the loss”
25 and argue that they did *not* agree to submit to an appraisal panel any issues of coverage or
26

27 ⁴ Federal has attached a proposed subpoena to the Motion to Vacate as Exhibit A. It seeks
28 “documents sufficient to show all engagements between [Bresee] and Plaintiffs or Kerley Schaffer
or Covington & Burling, including documents sufficient to show the case name, parties, date,
disposition, and nature of each engagement.” Motion to Vacate, Ex. A.

1 causation, or “factual determinations like the period of actual construction or any consideration of
2 investigation costs.” *Id.* at 20. Federal further contends this narrow scope is consistent with
3 California law, which limits appraisal panels to “valuing the amount of ‘the loss, stating separately
4 actual cash value and loss to each item.’” *Id.* (quoting *Kirkwood v. Cal. State Auto. Ass’n Inter-*
5 *Ins. Bureau*, 193 Cal. App. 4th 49, 58 (2011) (quoting Cal. Ins. Code § 2071)).

6 According to Federal, California law does not permit appraisal panels to make
7 determinations of causation and an appraisal panel exceeds its authority by making “causation or
8 other coverage determinations.” *Id.* at 21 (citing *Guarachi v. Aspen Specialty Ins. Co.*, 2021 WL
9 6427658, at *6 (C.D. Cal. July 16, 2021); *Lee*, 237 Cal. App. 4th at 1173). Thus, it asserts,
10 California courts “regularly vacate appraisal awards where a panel exceeds its authority by delving
11 into issues of coverage or causation or by awarding on an issue not submitted to appraisal.” *Id.*
12 (citing *Kacha v. Allstate Insurance Co.*, 140 Cal. App. 4th 1023, 1036 (2008); *Safeco Ins. Co. v.*
13 *Sharma*, 160 Cal. App. 3d 1060, 1066 (1984); *Lee*, 237 Cal. App. at 1173).

14 Here, Federal contends, the panel decided issues of causation by determining that
15 approximately \$32 million is the “[c]ost of repairs to return the Man-Made structures to their pre-
16 loss condition as of the Date of Loss.” *Id.* at 16 (citing Brown Decl., Ex. 16 at 1 (Appraisal
17 award)). Because the “Date of Loss” is defined as September 27, 2020, which is the date of the
18 fire, Federal contends the panel must have determined “the Property’s pre-loss condition as of the
19 date of the fire—including, in the panel’s view, what damage already existed versus what damage
20 was caused by the fire on or after that date.” *Id.* This is a disputed issue, however, and goes
21 beyond the scope of the panel’s authority, Federal asserts, based on both the Policy language and
22 this Court’s order, and requiring that the award be vacated. *Id.* at 23.

23 Federal also argues that the panel exceeded the scope of its authority by “improperly
24 awarding more than \$1 million in investigation costs for various consultants hired by the Property
25 Owners to investigate and bolster their claims and by determining a 36-month ‘period of actual
26 construction.’ ” *Id.* at 23-24 (citing *Sharma*, 160 Cal. App. 3d at 1066; *Comprehensive Med. Ctr.,*
27 *Inc. v. State Farm Mut. Auto. Ins.*, 2023 WL 7312970, at *4 (C.D. Cal. Sept. 5, 2023)); *see also*
28 *Brown Decl., Ex. 16 (Appraisal Award) at Ex. B (chart providing itemized “Investigation and Pre-*

1 Construction Cost”).

2 **2. Opposition**

3 In their Opposition, Homeowners argue that Federal applies the wrong standard with
4 respect to disqualification of Bresee, ignoring the “evident bias” requirement under the FAA in
5 favor of the standard under California Insurance Code section 2071 (“competent and
6 disinterested”) even though it is undisputed that the FAA applies in this case and the Policy
7 establishes a different standard (“independent”). Opposition at 6-7. Even if the “disinterested”
8 standard applies, however, Homeowners argue that disqualification of Bresee would be improper
9 and that the cases Federal cites in support of its position are distinguishable. *Id.* at 7-9.
10 Furthermore, Homeowners assert, Federal’s nondisclosure argument has no merit because Federal
11 “points to no facts that were not disclosed by Mr. Bresee and that, if disclosed, would indicate that
12 Mr. Bresee might reasonably be thought biased in favor of Homeowners and against” Federal. *Id.*
13 at 10. Homeowners assert that Federal “has tried to manufacture bias on the part of Mr. Bresee
14 where there is none.” *Id.* at 11. Given that Federal, which is a *party* in this litigation, has retained
15 its appraiser in multiple other cases and has not disclosed any of those cases, Homeowners assert
16 that Federal “cannot be heard to complain that it did not have notice of a few of Mr. Bresee’s
17 engagements by Homeowners.” *Id.* at 11 (citing Schaffer Decl. ¶ 12).⁵

18 Homeowners also reject Federal’s argument that the Appraisal Award must be vacated
19 because the panel exceeded the scope of its authority. With respect to the panel’s determination of

20
21 ⁵ In paragraph 12 of her declaration, Schaffer states:

22 In or about October 2023, I became aware that James Wilson, party-appraiser for Federal
23 Insurance Company (“Chubb”) in this appraisal had been appointed by Chubb in another
24 Federal appraisal, *Vandaveer v. Federal Insurance Company*, JAMS Ref No. 1100117492,
25 a water loss at a home in Corte Madera, California. That appraisal is ongoing.
26 Federal/Chubb is represented in that matter by Jonathan Gross of the firm Mound Cotton
27 Wollan & Greengrass LLP. The insured is represented by Joel Gumbiner of the firm
28 Williams & Gumbiner. The umpire is retired superior court judge Rebecca Westerfield
(Ret.). I learned of the new appointment of Mr. Wilson both from Mr. Bresee and from
counsel for the insured. As far as I am aware Chubb has never disclosed in this matter—
either in the claim or in the litigation—its new appointment of Mr. Wilson in the
Vandaveer matter.

Schaffer Decl. ¶ 12.

1 causation, Homeowners argue that the “invited error” doctrine bars Federal from arguing that the
2 panel could not make findings as to what damage was caused by the fire because Federal
3 repeatedly asked the panel to make such findings, including in their pre-hearing communications
4 with the panel, their pre-appraisal briefing, the evidence they submitted to the panel and their post-
5 hearing brief. *Id.* at 12-19.

6 Homeowners further contend an appraisal award can be vacated only where the panel’s
7 decision was “completely irrational” and it acted in “manifest disregard of the law” – a standard
8 that is not met here as to its findings related to causation because the panel’s interpretation of the
9 Policy language, providing for appraisal of “the loss[,]” is plausible. *Id.* at 19-21. In particular,
10 Homeowners assert, “[u]nder the policy, a ‘loss’ is an event occurring at a particular time, as
11 shown by numerous policy provisions referring to the ‘time of loss.’ ” *Id.* at 20 (citing as an
12 example Schaffer Decl., Ex. 13 (Policy Excerpt including provision entitled “Payment Basis”
13 stating that “‘Reconstruction cost’ means the lesser of the amount required at the time of loss to
14 repair, replace, or rebuild”). “Accordingly,” Homeowners assert, “the appraisal prescribed
15 by the policy is limited to an assessment of the amount of ‘the loss’ in question—not, as Chubb
16 would have it, an assessment of all damage that may have been accumulated by the property over
17 all time.” *Id.* Homeowners argue further that “[e]ven if the policy were ambiguous as to whether
18 ‘the loss’ refers to a particular event or to all damage[] suffered by a piece of property over all
19 time—which it is not—that ambiguity must be construed in the insureds’ favor.” *Id.* at 20 n. 97
20 (citing *Primary Color Sys. Corp. v. Hiscox Ins. Co.*, 654 F. Supp. 3d 982, 988 (C.D. Cal. 2023)).
21 Because the panel’s award is not in manifest disregard of the law, Homeowners assert, it should
22 not be vacated. *Id.* at 21.

23 Even if the Court were to conclude that the panel exceeded the scope of its authority,
24 Homeowners argue that the error can be remedied under 9 U.S.C. § 11(b) by “leav[ing] the
25 damage and valuation findings intact but remov[ing] the portion of the award referring to the cost
26 of repairs ‘to return the Man-Made structures to their pre-loss condition.’ ” *Id.* at 21-22. This
27 result would be appropriate, according to Homeowners, because Federal “does not contend
28 that the Panel did not properly decide the amount of damage to manmade structures or properly

1 value the repairs. Chubb argues only that the Panel erred by finding that the damage resulted from
2 the Glass Fire.” *Id.*

3 Finally, Homeowners argue that the panel’s award of investigation fees and its 36-month
4 period of restoration (“POR”) findings should not be vacated because neither is “completely
5 irrational” or in “manifest disregard of the law.” Rather, they argue, the POR is necessary to
6 determine the cost of repairs. *Id.* at 22-23. Homeowners point to the expert report offered in the
7 appraisal proceeding by Federal’s expert, Kevin Salvagni, in which Salvagni argued that reduction
8 of the “construction duration” assumption from 42 months to 30 months would significantly
9 reduce the cost of reconstruction. Opposition at 22 (citing Schaffer Decl., Ex. 3 (Salvagni Report)
10 at 205.0051). Homeowners further contend the investigation costs and pre-construction costs listed
11 in Exhibit B of the panel’s appraisal were properly included because these costs were a necessary
12 part of rebuilding the manmade structures. *Id.* at 23-24.

13 3. Reply

14 In its Reply, Federal rejects Homeowners’ assertion that the “disinterested” standard does
15 not apply, arguing that Homeowners have ignored its argument that California Insurance Code
16 section 2071 is incorporated into every California fire insurance policy, including the Policy here.
17 Reply at 1. Federal reiterates its assertion that Bresee does not meet that requirement due to “the
18 staggering number of connections between Mr. Bresee and Plaintiffs’ counsel.” *Id.* at 1, 4-6.
19 Even if the FAA’s “evident partiality” standard applied, Federal asserts, Bresee should be
20 disqualified because that standard does not require actual bias but instead, is met where the parties
21 have had any dealings that “might create an impression of possible bias,” as is the case here. *Id.* at
22 3 n. 1.

23 Federal also rejects Homeowners’ argument that the “invited error” doctrine applies to the
24 panel’s findings related to causation, arguing that that doctrine only applies “when a party has
25 ‘both invited the error’ and ‘intentionally relinquished or abandoned a known right.’ ” Reply at 7
26 (quoting *United States v. Perez*, 116 F.3d 840, 845 (9th Cir. 1997) (en banc)). According to
27 Federal, it made clear from the outset that “[s]cope-of-coverage and causation issues (among
28 others) [were] not before the Appraisal Panel [and that] [a]ny reference by Chubb to issues or

1 evidence that relate to scope-of-coverage or causation issues [were] not intended to be a
2 concession that the Panel should consider those issues.” *Id.* (quoting Supplemental Declaration of
3 Kurt Brown, Esq. in Support of Defendant Federal Insurance Company’s Motion to Vacate
4 Appraisal Award (“Brown Supp. Decl.”), Ex. 20 (Federal’s May 19, 2023 Pre-Hearing Brief,
5 submitted in connection with the appraisal of manmade structures) at 2 n. 1. Moreover, Federal
6 asserts, Homeowners themselves made arguments about causation, to which Federal needed to
7 respond. *Id.* at 8. In doing so, it asserts, it was not “inviting” error but merely protecting its
8 rights lest Homeowners later contended Federal had conceded the issue by its silence. *Id.*
9 Therefore, Federal argues, it did not “intentionally relinquish” its right to have issues of causation
10 and coverage decided by this Court. *Id.* In any event, Federal argues, Homeowners have cited no
11 authority for the proposition that the invited error doctrine even applies in arbitration, “much less
12 an off-the record, ‘informal appraisal proceeding’ like the one at issue here.” *Id.* at 9-10.

13 Federal also rejects Homeowners’ argument that the panel’s interpretation of “the loss” in
14 the Policy was plausible and therefore must be upheld. *Id.* at 12. According to Federal,
15 “California courts interpreting appraisal provisions virtually identical to the appraisal provision
16 here have consistently held that an appraisal panel’s determination of the amount of ‘the loss’ may
17 not encroach on causation.” *Id.* (citing *Kacha*, 140 Cal. App. 4th at 1032, 1035-36). Furthermore,
18 Federal asserts, “the language set forth in Section 2071 of the California Insurance Code—i.e., the
19 same language that courts have held prohibits appraisers from making ‘causation or other
20 coverage determinations,’ *Lee*, 237 Cal. App. 4th at 1173—is incorporated into ‘every fire
21 insurance policy issued in California,’ *Mahnke*, 180 Cal. App. 4th at 575, including the policy
22 here.” *Id.* at 13. Federal also contends that by exceeding the scope of the Policy, the panel
23 manifestly disregarded the law, which requires that the award be vacated. *Id.*

24 As to the panel’s award of investigation expenses, Federal argues that “[n]one of these
25 expenses (or any of the others listed in Exhibit B) are required to ‘repair, rebuild,
26 or replace’ the property, nor are they within the panel’s mandate to appraise the loss to manmade
27 structures on the property.” *Id.* at 14. Federal also asserts that the case cited by Homeowners
28 actually “illustrates that a POR is outside the appraisers’ authority.” *Id.* at 14-15 (citing

1 *Comprehensive Med. Ctr., Inc. v. State Farm Mut. Auto. Ins.*, 690 F. Supp. 3d 1104, 1117-23
2 (C.D. Cal. 2023)). Federal argues further that “[e]ven if Plaintiffs are correct that the appraisers
3 may consider a POR to arrive at the amount of the loss, at minimum, the panel lacked the
4 authority to separately award a POR—an issue the parties never agreed to arbitrate, and which
5 Plaintiffs will deploy to support aspects of their claim (such as living expenses) that likewise fall
6 outside the panel’s authority.” *Id.* at 15.

7 Finally, Federal argues that the award cannot be saved by modification under 9 U.S.C. §
8 11(b) because “vacatur is the only appropriate remedy ‘if there is evidence of [an appraiser’s]
9 partiality.’” *Id.* (quoting *White v. Mayflower Transit, L.L.C.*, 543 F.3d 581, 584 (9th Cir. 2008);
10 and citing *Lucent Techs. Inc. v. Tatum Co.*, 379 F.3d 24, 28 (2d Cir. 2004)). Federal further
11 asserts that striking aspects of the award will not be a sufficient remedy because even if the POR
12 and investigative costs might be stricken from the award, the consideration of causation permeates
13 the award and cannot be separated from it. *Id.* (citing *Comedy Club, Inc. v. Improv W. Assocs.*,
14 553 F.3d 1277, 1288 (9th Cir. 2009)).

15 **B. Whether the Appraisal Award Should Be Vacated on the Basis that Bresee Was**
16 **Not a Disinterested Appraiser**

17 Before deciding whether Bresee’s past and ongoing dealings with Homeowners’ counsel,
18 including undisclosed dealings, requires vacatur of the Appraisal Award, the Court must
19 determine whether the applicable standard is the “evident partiality” standard set forth in the FAA,
20 the “disinterested” standard set forth in California Insurance Code section 2071 or the
21 “independent” requirement stated in the Appraisal Provision of the Policy. For the reasons set
22 forth below, the Court concludes that the correct standard is the one set forth in the Policy and that
23 under that standard, vacatur is not appropriate. The Court further concludes that even if the
24 “disinterested” standard applies, Bresee’s disclosed dealings with Kerley Schaffer – and his failure
25 to disclose some of his dealings with Kerley Schaffer – do not warrant vacatur.

26 It is undisputed that the FAA applies to the enforcement of the Appraisal Provision in the
27 Policy issued to Homeowners by Federal, as the Court has already held. *See* dkt. no. 47 at 20.
28 Under the FAA, a court may vacate an arbitration award where “there was evident partiality or

1 corruption in the arbitrators[.]” 9 U.S.C. § 10(a)(2). To show “evident partiality” in an arbitrator,
2 the party seeking an order vacating the award “either must establish specific facts indicating actual
3 bias toward or against a party or show that [the arbitrator] failed to disclose to the parties
4 information that creates ‘[a] reasonable impression of bias’.” *Lagstein v. Certain Underwriters at*
5 *Lloyd's, London*, 607 F.3d 634, 645–46 (9th Cir. 2010) (quoting *Woods v. Saturn Distribution*
6 *Corp.*, 78 F.3d 424, 427 (9th Cir.1996)).

7 The standard established under the FAA is only a “presumptive rule,” however, “subject to
8 variation by mutual consent.” *Sphere Drake Ins. Ltd. v. All Am. Life Ins. Co.*, 307 F.3d 617, 620
9 (7th Cir. 2002). Thus, for example, in *Sphere Drake*, cited by Federal in its Reply brief, the court
10 found that the parties had agreed to a more lenient standard as to partiality of a party-appointed
11 arbitrator on a three-arbitrator panel, reversing the district court’s order vacating an arbitration
12 award based on the “evident partiality” of a party-appointed arbitrator. 307 F.3d at 620. The
13 Court observed:

14 As far as we can see, this is the first time since the Federal Arbitration
15 Act was enacted in 1925 that a federal court has set aside an award
16 because a party-appointed arbitrator on a tripartite panel, as opposed
17 to a neutral, displayed “evident partiality.” The lack of precedent is
supposed to be advocates.

18 *Id.* Indeed, as Federal points out, “courts in the Ninth Circuit regularly enforce different
19 impartiality standards set forth in parties’ agreements.” Reply at 3 (citing *ATSA of Cal., Inc. v.*
20 *Cont’l Ins. Co.*, 754 F.2d 1394 (9th Cir. 1985); *Nieves v. Travelers Cas. Ins. Co. of Am.*, 2015 WL
21 4484176, at *2-*3 (C.D. Cal. July 20, 2015)).

22 The inquiry does not end there, however, because there are two different standards that
23 may be drawn from the Policy: the “independent” standard that is actually stated in the Appraisal
24 Provision of the Policy and the more stringent “disinterested” standard that Federal contends is
25 read into the parties’ insurance agreement by operation of law, taken from California Insurance
26 Code Section 2071. Of course, if the “disinterested” standard is read into the Policy, the more
27 lenient “independent” standard will become irrelevant as the appraisers will have to satisfy the
28 stricter requirement.

1 The parties did not meaningfully address this issue in their briefs, but it is not the first time
2 the Court has encountered the question of incorporation of Section 2071 into the Policy. In
3 particular, when Federal sought to avoid the appraisal requested by the Homeowners, one of the
4 arguments it made was that the government-declared disaster exception to the appraisal
5 requirement in the form insurance contract under California Insurance Code Section 2071 was
6 incorporated into the Policy and therefore excused Federal from the appraisal requirement. *See*
7 dkt. no. 47 at 12. The Court disagreed, however, looking to California Insurance Code Section
8 2070, which governs incorporation of section 2071’s standard form into California insurance
9 policies and specifies that incorporation does *not* occur where the coverage provided for in an
10 insurer’s policy is “substantially equivalent to or more favorable to the insured” than that
11 contained in the standard form. Here, to the extent that Federal seeks to override the
12 “independent” standard set forth in the Policy in favor of Section 2071’s “disinterested”
13 requirement, the Court concludes that incorporation of the “disinterested” standard into the Policy
14 is improper because it is detrimental to Homeowners.

15 *Gebbers v. State Farm Gen. Ins. Co.*, 38 Cal. App. 4th 1648, 1651 (1995), a case upon
16 which Federal places great weight, is instructive. There, the plaintiffs were homeowners who
17 sought coverage for the loss of their home due to fire under a homeowners’ policy issued to them
18 by State Farm. 38 Cal. App. 4th at 1650. As in this case, the homeowner’s policy issued to the
19 plaintiffs provided for an appraisal by three appraisers – including two party appraisers, who were
20 required to be “competent, independent” appraisers, and an umpire, who would be selected by the
21 party appraisers or, if the party appraisers could not agree, the court. *Id.* Following the appraisal,
22 the homeowners asked the court to vacate the award based on the State Farm appraiser’s past
23 dealings with State Farm. The trial court not only denied the motion but also sanctioned the
24 homeowners for what it deemed to be an improper discovery request in connection with its motion
25 to vacate, but the court of appeal reversed. *Id.* at 1651, 1653. The court of appeal found that
26 State Farm could not “dilute” California Insurance Code Section 2071’s “disinterested” appraiser
27 requirement and therefore rejected State Farm’s reliance on “a line of decisions upholding
28 contracts establishing arbitration conducted by presumably biased representatives selected by the

1 parties.” *Id.* at 1653 (citing *Tate v. Saratoga Savings & Loan Assn.*, 216 Cal.App.3d 843, 858
2 (1989)).

3 The court in *Gebers* further held that under Section 2071, State Farm’s appraiser was not
4 “disinterested” because at the time of the appraisal, the appraiser was “currently retained by State
5 Farm as an expert witness in two pending court actions.” *Id.* at 1652. The court explained, “[t]his
6 ongoing litigation work is a direct pecuniary interest which casts considerable doubt on the
7 appraiser’s ability to act impartially” and concluded that this evidence was “more than ample to
8 satisfy the ‘impression of possible bias’ test” that applies to the “disinterested appraiser
9 requirement. *Id.* The *Gebers* court relied on *Figi v. New Hampshire Ins. Co.*, 108 Cal.App.3d 772
10 (1980) in support of its conclusion. *Id.* at 1652.

11 In *Figi*, the insured sought to have an appraisal award vacated based on an ongoing
12 relationship between the umpire appraiser and the party appraiser retained by the insurance
13 company, which he asserted gave the “appearance of bias.” 108 Cal. App. 3d at 774. The court
14 concluded that vacatur was warranted based on the “disinterested” standard in Section 2071 and
15 the duty of good faith and fair dealing owed by the insurer to the insured, “which duty specifically
16 includes conduct of the insurance company during an appraisal procedure.” *Id.* at 776. The court
17 held, “[w]e believe that duty, coupled with the statutory mandate the appraiser be disinterested,
18 compels the conclusion that despite the appraiser’s more limited function in these cases involving
19 an insurance contract, he is held to a higher standard of impartiality than are arbitrators generally.”
20 *Id.* at 777. In *Gebers*, the court acknowledged that *Figi* involved a challenge to the impartiality of
21 an umpire rather than a party appraiser, as in *Gebers*, but found this distinction to be “immaterial”
22 because “although the *Figi* court’s focus was upon the umpire, its analysis applied to all members
23 of an appraisal panel.” 38 Cal. App. 4th at 1652.

24 *Gebers* and *Figi* support the conclusion that the standard established under Section 2071 as
25 to the impartiality of appraisers is more stringent than the “independent” requirement set forth in
26 the Policy between Federal and Homeowners. Indeed, *Gebers* characterized the same
27 “independent” requirement in the policy in that case as a “dilut[ion]” of Section 2071’s
28 “disinterested” requirement. 38 Cal. App. 4th at 1653. This matters because Federal is invoking

1 Section 2071’s “disinterested” requirement *to the detriment* of Homeowners, in contrast to *Gebbers*
2 and *Figi*, in which Section 2071 was relied upon to protect the insureds. As discussed above,
3 however, Section 2070 creates an exception to the incorporation of Section 2071 where the
4 coverage provided for in an insurer’s policy is “substantially equivalent to or more favorable to the
5 insured.” Thus, to the extent that the “disinterested” requirement of Section 2071 is more
6 stringent than the “independent” requirement in the Policy, the Court concludes that the latter
7 prevails and not the former, as Federal contends.

8 Having reached this conclusion, the Court is faced with scant case authority to guide its
9 interpretation of the “independent” appraiser requirement in the Policy as applied to the challenge
10 Federal brings here based on Bresee’s relationship with Kerley Schaffer. However, the handful of
11 cases from other jurisdictions cited by Homeowners lend support to the conclusion that Bresee’s
12 numerous disclosed engagements by the Kerley Schaffer firm (and potentially a handful of
13 additional undisclosed engagements) do not violate the “independent” requirement or require
14 vacatur. *See* Opposition at pp. 8-9 (citing *White v. State Farm Fire & Casualty Co.*, 809 N.W.2d
15 637, 639 (Mich. Ct. App. 2011); *Rios v. Tri-State Ins. Co.*, 714 So. 2d 547, 549 (Fla. Dist. Ct.
16 App. 1998); *Royal Crest Dairy, Inc. v. Continental West Insurance Co.*, 2017 WL 6819886 (D.
17 Colo. Dec. 18, 2017), report and recommendation adopted, 2018 WL 317465 (D. Colo. Jan. 8,
18 2018); *Gardner v. State Farm Lloyds*, 76 S.W.3d 140, 143 (Tex. App. 2002)).

19 In *White* and *Rios*, for example, the courts interpreted similar “competent, independent”
20 appraiser requirements (the former under a Michigan statute and the latter under the terms of the
21 insurance policy) and found that party appraisers could be “independent” even if they were
22 working under a contingency-fee agreement as an adjuster for that party. *White*, 293 Mich. App.
23 at 426; *Rios*, 714 So. 2d at 549. In both cases, the courts noted that the term “independent” was
24 not defined in the statute (*White*) or contract (*Rios*) and that there appeared to be no case law that
25 was on point. Therefore, they looked to case law from other jurisdictions as well as dictionary
26 definitions. The *Rios* court found:

27 Dictionary definitions of “independent” include “not subject to
28 control, restriction, modification, or limitation from a given outside
source,” Black’s Law Dictionary 770 (6th ed.1990), and “not subject

1 to control by others....” Webster's Third New International Dictionary
2 1148 (1986). We conclude that this language calls for the appointment
3 of an outside appraiser, unaffiliated with the parties. This means that
4 a party cannot appoint himself, herself, or itself, *see Finkelstein v.*
Smith, 326 So.2d 39, 40 (Fla. 1st DCA 1976), nor can a party appoint
the party's employee. If a firm is designated to do the appraisal, it must
be unaffiliated with the appointing party, that is, it cannot be a firm in
which the appointing party has an ownership interest.

5 714 So. 2d at 549.

6 Similarly, the court in *White* found that the party appraiser was “independent” under the
7 standard set forth in *Rios*, despite a contingent fee agreement with the party with respect to his
8 work as an adjuster, because the appraiser “clearly [was] ‘ “not subject to control, restriction,
9 modification, or limitation” ’ by anyone.” 293 Mich. App. at 428 (citing *Auto-Owners Ins. Co. v.*
10 *Allied Adjusters & Appraisers, Inc.*, 238 Mich. App. 394, 400-401 (1999) (quoting Black’s Law
11 Dictionary (6th ed.)). The court explained further, “He is not an employee of plaintiffs or under
12 any other legal duty to them with the exception of the public-adjusting contract. As such, he is
13 capable of exercising his own judgment regarding the value of the loss in this proceeding and
14 should not be disqualified to serve as plaintiffs’ appraiser in this dispute under the “competent
15 [and] independent” standard set forth in [the statute].” *Id.*

16 In *Gardner*, a case involving coverage of damage from a hailstorm, the court found that the
17 insurance company’s party appraiser was a “competent, independent appraiser” under the
18 insurance policy even though he had written training programs for the insurer, had long served
19 as a consultant to the insurer regarding the evaluation of hailstorms, and had been paid by various
20 of the insurer’s affiliated companies for assignments across the United States over seven years. 76
21 S.W.3d at 143. Applying a standard similar to the one applied in *Rios* and *White*, the court based
22 its holding on findings that the insureds “presented no evidence that State Farm influenced or
23 exercised control over [the party appraiser][;] . . . no evidence that [the appraiser] ever was an
24 employee of State Farm or had a financial interest in the claim[;] [and no] evidence relate[d] to
25 [the appraiser], the [plaintiffs’] claim, or the particular hailstorm. Instead, their evidence
26 involve[d] an arm’s length business relationship, which is unrelated to this specific claim, between
27 various State Farm companies and [the appraiser’s employer].” *Id.*

28 Finally, in *Royal Crest Dairy*, the court rejected a challenge to the insured’s party appraiser

1 similar to Federal’s challenge here. In that case, the insurance policy provided that each party
2 would “select a competent, independent appraiser” and the party appraisers (or the court if they
3 could not agree) would select an umpire. 2017 WL 6819886, at *3. The insurer argued that the
4 party appraiser selected by insureds was not “competent and independent” in light of his
5 “longstanding business relationships with Plaintiff’s attorneys[,]” but the court disagreed. *Id.* at
6 *2-3. The court looked to the Black’s Law Dictionary definition of “independent” as “ ‘1. Not
7 subject to the control or influence of another; 2. Not associated with another (often larger) entity;
8 3. Not dependent or contingent on something else.’ ” *Id.* at * 4 (quoting Black’s Law Dictionary
9 (10th ed. 2014)). Applying that definition, the court found that under the plain meaning of the
10 policy language, the insureds’ party appraiser was “independent” because he was not “subject to
11 the control of Plaintiff, associated with Plaintiff, or dependent on Plaintiff.” *Id.*

12 All of these cases suggest a plain-meaning interpretation of the “independent” requirement
13 at issue here that looks to whether the party appraiser is subject to the control of, associated with,
14 or dependent on the party who designated that appraiser. Here, there is no evidence that Bresee
15 falls within this definition vis-à-vis the Homeowners in this case. Nor has Federal demonstrated
16 that additional undisclosed engagements of Bresee by Kerley Schaffer would meet this standard.
17 Rather, Federal has, at most, demonstrated an ongoing business relationship between Bresee and
18 Kerley Schaffer that accounts for a negligible portion of Bresee’s income and does not render
19 Bresee financially dependent on Kerley Schaffer. Under the plain meaning of the terms of the
20 Policy, this is not sufficient to establish that Bresee was not an “independent appraiser[,]” as
21 required under the Policy.

22 The single case cited by Federal in support of a contrary conclusion, *see* Reply at 4 n. 3
23 (citing *Holt v. State Farm Lloyds*, No. CA 3:98-CV-1076-R, 1999 WL 261923, at *4 (N.D. Tex.
24 Apr. 21, 1999)), is distinguishable. In that case, the court found that there was a material issue of
25 fact as to whether State Farm’s party appraiser was “unbiased and free of control to arrive at [his]
26 own evaluation of the loss” where the insured presented evidence that the party appraiser received
27 a *quarter* of his income from State Farm for appraisal work. 1999 WL 261923, at *4. Here, the
28 income that is at issue is not from a party but instead, the law firm that represents a party, in

1 contrast to *Holt*. Furthermore, there is no evidence that the income Bresee has received in
2 connection with his work for Kerley Schaffer over the years constitutes a substantial portion of his
3 income; rather, his disclosures indicate that that income constitutes a negligible portion of his
4 overall income, as noted above. Therefore, *Holt* is not on point.

5 The Court further finds that even if Section 2071’s “disinterested” standard applied, it
6 would be satisfied under the facts here. In interpreting this requirement, California courts have
7 taken as a starting point “the United States Supreme Court’s benchmark that impartial arbitrators
8 must disclose to the parties any dealings that might ‘create an impression of possible bias.’ ”
9 *Mahnke*, 180 Cal. App. 4th at 579 (2009) (quoting *Commonwealth Coatings Corp. v. Cont’l Cas.*
10 *Co.*, 393 U.S. 145, 149 (1968)). In *Commonwealth*, the Court vacated an arbitration award under
11 Section 10 of the FAA where the contract called for each of the parties to appoint an arbitrator and
12 those two party arbitrators to appoint a “supposedly neutral” third arbitrator. 393 U.S. at 146. The
13 third arbitrator in that case, however, had provided consulting services to one of the parties to the
14 arbitration and that party’s “patronage was repeated and significant, involving fees of about
15 \$12,000 over a period of four of five years, and . . . even . . . include[d] the rendering of services
16 on the very projects involved in this lawsuit.” *Id.* at 146. Furthermore, this business relationship
17 between the third arbitrator and the party was not disclosed to the other party to the arbitration
18 until after an award was made. *Id.* Under those circumstances, the Court concluded:

19 It is true that arbitrators cannot sever all their ties with the business
20 world, since they are not expected to get all their income from their
21 work deciding cases, but we should, if anything, be even more
22 scrupulous to safeguard the impartiality of arbitrators than judges,
23 since the former have completely free rein to decide the law as well
as the facts and are not subject to appellate review. We can perceive
no way in which the effectiveness of the arbitration process will be
hampered by the simple requirement that arbitrators disclose to the
parties any dealings that might create an impression of possible bias.

24 *Id.* at 148-149.

25 In *Mahnke*, the court considered how the standard articulated in *Commonwealth* applied to
26 disqualification of party appraisers under Section 2071. As a preliminary matter, it found that the
27 “informal proceedings” called for under the appraisal section of Section 2071 must conform to the
28 California Arbitration Act but further concluded, in light of amendments to that Act in 2001, that

1 there is no “automatic and unlimited right of disqualification” based on the disclosures of party
2 appraisers, in contrast to the disclosure obligations imposed on “umpires.” *Mahnke*, 180 Cal. App.
3 4th at 578. The court went on to address the circumstances under which there may be an
4 “impression of possible bias” by a party appraiser that gives rise to a disclosure obligation,
5 explaining that that inquiry is governed by an objective standard based on a hypothetical
6 reasonable person. *Id.* at 579-580. Finally, it addressed whether the relationship between the party
7 appraiser and the party’s counsel in that case required disqualification of the appraiser and found
8 that it did not. *Id.* at 580-582.

9 As to the disclosure requirement, the *Mahnke* court observed that “[a] frequent cause for an
10 impression of possible bias is the existence of a present or past business relationship between the
11 arbitrator and a party, its counsel or a witness.” *Id.* at 579 (quoting *Betz v. Pankow*, 31 Cal. App.
12 4th 1503, 1508 (1995)). The court explained that “ [s]uch a relationship suggests a pecuniary
13 interest on the part of the arbitrator or that the arbitrator will place unusual trust or confidence in
14 the party with whom the relationship existed, thus giving the arbitrator reason to favor the party
15 for reasons wholly unrelated to the merits of the arbitration.” *Id.* (quoting *Betz*, 31 Cal.App.4th at
16 1508–1509). The court cautioned, however, that “[t]he business relationship . . . must be
17 substantial.” *Id.* It went on to hold that “where the arbitrator has a substantial interest in a firm
18 which has done more than trivial business with a party, that fact must be disclosed[,]” adopting the
19 reasoning of Justice White in the his concurring opinion in *Commonwealth*. *Id.* (quoting
20 *Commonwealth*, 393 U.S. at 151-152 (White, J. concurring)). Echoing Justice White, the court
21 noted that “[i]f arbitrators err on the side of disclosure, as they should, it will not be difficult for
22 courts to identify those undisclosed relationships which are too insubstantial to warrant vacating
23 the award.” *Id.*

24 Addressing the question of whether the party appraiser in *Mahnke* was “disinterested”
25 under the standard discussed above, the court found that he was. Although the facts in *Mahnke* are
26 not entirely on point, the reasoning offered by the court in that case is instructive. There, the
27 insurer argued that the party appraiser selected by the insureds was not “disinterested” based on
28 the appraiser’s disclosure that he was currently engaged as a construction expert for another client

1 of the law firm representing the insureds, although he also stated that he lacked any financial
2 interest in the outcome of the proceeding and had no previous dealings with the parties.” 180 Cal.
3 App. 4th at 571.

4 In rejecting this argument, the court distinguished *Gebbers*, in which “the court concluded
5 vacation of an arbitration award was required because the appraiser selected by State Farm had
6 failed to disclose he was also under retainer to State Farm as an expert witness in two other
7 litigated matters[,]” on the basis that in *Gebbers*, “State Farm was a party in the appraisal
8 proceeding and had a ‘substantial and continuing business relationship’ with the appraiser”
9 whereas in *Mahnke*, the appraiser was an expert witness in a separate action by a *non-party* to the
10 appraisal and therefore, there was no “substantial and continuing business relationship” between
11 the party appraiser and the party that had designated that appraiser. *Id.* at 581. The same is true
12 here.

13 Next, the court distinguished *Wheeler v. St. Joseph Hospital*, 63 Cal.App.3d 345, 133
14 (1976), upon which Federal also relies here. The court explained:

15 In *Wheeler* the court vacated an award because the sole physician
16 member of a neutral medical malpractice arbitration panel had failed
17 to disclose his concurrent engagement as an expert witness by defense
18 counsel. [63 Cal. App. 3d at 370–371] In such a situation one could
19 reasonably expect the physician to wield a disproportionate influence
20 over the other members of the panel. In contrast, in [*Michael v. Aetna*
Life & Cas. Ins. Co., 88 Cal. App. 4th 925 (2001)], the court
concluded the party-selected appraiser’s incidental provision of
services on several other occasions to the insurer did not require his
disqualification. [*Id.* at 943].

21 *Id.* at 581. The same reasoning also applies to the facts here and therefore, Federal’s reliance on
22 *Wheeler* is misplaced.

23 The court in *Mahnke* concluded:

24 Imposing overly rigorous standards on party-selected appraisers in
25 informal proceedings under Insurance Code section 2071 would be
26 both short-sighted and naïve about the realities of modern litigation
27 practices. Viewed as a whole, [the appraiser’s] resume demonstrates
28 that he possesses experience qualifying him to act as a “competent”
appraiser and that his broad client base distinguishes him from those
professionals who regularly perform services for particular clients (or
attorneys) and become financially dependent on them.

1 *Id.* at 581-582.

2 As *Mahnke* demonstrates, the question of whether there is an “impression of possible bias”
3 is a fact-specific inquiry. There is no bright-line rule that prohibits party appraisers from
4 accepting unrelated engagements by clients represented by the same law firm, even if the
5 engagement occurred simultaneously with the appraisal. Moreover, California courts generally
6 are more likely to find an appearance of bias based on an ongoing relationship between an
7 appraiser and a party than on a business relationship between the appraiser and a party’s counsel.
8 Here, Bresee has no ongoing business relationship with the Homeowners or any other relationship
9 with Homeowners that would give rise to an appearance of bias. Furthermore, his disclosures
10 reflect that the income he derives from working as a party appraiser (and by extension, as a party
11 appraiser for Kerley Schaffer clients) is negligible relative to his total income, even though he has
12 worked on at least eighteen other cases with that firm since 2017 *See* Brown Decl., Ex. 9 (Bresee
13 Disclosures) ¶ 3 (estimating “that less than one percent of [Bresee’s] total income over the past
14 five years has come from matters where the Kerley Schaffer firm was involved.”). Nor is there
15 any indication that further discovery will reveal anything more than some additional engagements
16 with Kerley Schaffer that are unrelated to this case. Therefore, the Court concludes that Bresee
17 meets the “disinterested” standard under Section 2071.

18 Accordingly, the Court rejects Federal’s argument that the Appraisal Award should be
19 vacated because of an appearance of bias on the part of party appraiser Bresee.

20 **C. Whether the Appraisal Award Should be Vacated Because the Panel Exceeded**
21 **the Scope of the Appraisal**

22 **1. Causation Findings**

23 Federal contends the panel exceeded the scope of its authority by making findings related
24 to causation, namely, the finding that certain damage was caused by the Glass Fire rather than by
25 other causes. The Court disagrees.

26 In construing the FAA, the Supreme Court has made clear that “[a]rbitration is strictly a
27 matter of consent . . . and thus is a way to resolve those disputes—but only those disputes—that
28 the parties have agreed to submit to arbitration.” *Granite Rock Co. v. Int’l Bhd. of Teamsters*, 561

1 U.S. 287, 299 (2010) (internal quotations and citations omitted). As a general rule, courts apply
2 state contract law in determining the validity and scope of an arbitration agreement. *Wolsey, Ltd.*
3 *v. Foodmaker, Inc.*, 144 F.3d 1205, 1210 (9th Cir. 1998). Thus, in determining whether there is a
4 valid agreement to arbitrate, “courts must ‘apply ordinary state-law principles that govern the
5 formation of contracts.’” *Id.* (quoting *First Options of Chi., Inc. v. Kaplan*, 514 U.S. 938, 944
6 (1995)).

7 Here, the appraisal provision in the Policy provides for an appraisal to determine “the
8 amount of loss.” Schaffer Arbitration Motion Decl., ¶¶ 3-4, 7-14; dkt. no. 1-1 (Policy) at ECF p.
9 104, Y-5. As Homeowners point out, references to a “loss” throughout the Policy are linked to the
10 occurrence of a specific event that occurred at a particular time. *See, e.g.*, dkt. no. 1-1 (Policy) at
11 ECF p. 30 (defining an “occurrence” as “a loss or accident to which this insurance applies
12 occurring within the policy period.”; *id.* at ECF p. 31 (under the heading “Payment for a Loss[,]”
13 providing that some coverage is subject to a deductible that “applies to each occurrence”); *id.* at 32
14 (under the subheading “Payment Basis” in the “Payment for a Loss” section, defining
15 “reconstruction cost” as “the lesser of the amount required *at the time of loss* to repair, replace, or
16 rebuild, at the same location, your house or any other permanent structure, using like design, and
17 materials and workmanship of comparable kind and quality.”) (emphasis added). On the other
18 hand, there is nothing in the Policy that suggests that “loss” means damage to the Homeowner’s
19 insured property untethered to any specific event, as Federal contends. Indeed, such an
20 interpretation of the Policy language would be nonsensical.

21 By extension, the appraisal panel could not have determined the amount “of the loss with
22 respect to all manmade structures on the Property,” as it was charged by this Court to do, without
23 identifying the specific occurrence that gave rise to the damage it was appraising, namely, the
24 Glass Fire. Even assuming the panel’s appraisal implies that it found that certain facts were true,
25 *e.g.*, that the damage at issue was caused by the Glass Fire, the panel expressly disclaimed making
26 any such findings. In particular, as discussed above, the Appraisal Award contains a disclaimer
27 stating that the award “is made without consideration or any coverage issues, policy limits,
28 deductible amounts, prior payments, non-covered items, or other provisions of the policy which

1 might affect the insurer’s liability” and “does not establish coverage or the insurer’s liability to
2 pay[.]” As the issue of whether the damage the panel appraised was caused by a covered
3 occurrence or by some other cause is a coverage issue, the panel disclaimed any such finding.
4 Therefore, the findings of the panel do not run afoul of California law. *See Lee v. California Cap.*
5 *Ins. Co.*, 237 Cal. App. 4th at 1170 (“an appraisal panel may assign a value to items as to which
6 coverage is disputed with the disclaimer that the award does not establish coverage or the insurer's
7 liability to pay”). Accordingly, the Court concludes that the panel did not act improperly to the
8 extent that it appraised the loss as the “[c]ost of repairs to return the Man-Made structures to their
9 pre-loss condition as of the Date of Loss.”

10 Nonetheless, it is also apparent that under California law, where there are disputes about
11 causation of loss in the context of insurance coverage case, the parties are entitled to have those
12 disputes resolved by the court. For example, in *Safeco Ins. Co. v. Sharma*, the insured sought
13 coverage for the theft of 36 paintings that he claimed were a matched set of “Rembrandt-quality
14 paintings” and an appraisal was carried out under the appraisal provision of the policy, which was
15 substantially the same as the one contained in the form policy in California Insurance Code section
16 2071. 160 Cal. App. 3d 1060, 1062-1063 (1984). In reaching a valuation of “the loss[.]” “the
17 panel concluded the paintings were an unmatched set, rather than a matched set.” *Id.* at 1065.
18 The court found, however, that “this determination exceeded the appraisers’ powers,” explaining
19 as follows:

20 When an insurer disputes an insured’s description in identification of
21 the lost or destroyed property, it necessarily claims the insured
22 misrepresented—whether innocently or intentionally—the character
23 of the loss in filing a proof of loss. In turn, this claim opens the door
24 to allegations of fraud. Where [sic] an insurer permitted to include the
25 former issue within the scope of an appraisal, a determination in the
26 insurer’s favor would foreclose a court from determining one
essential element of fraud in any subsequent litigation. Certainly, an
insurer is free to litigate whether the insured has misrepresented what
he lost but it is beyond the scope of an appraisal. Petitioner repeatedly
confuses the question of identity of the property with those questions
relating to value, e.g., quality or condition.

27 *Id.* at 1066.

28 In *Kacha*, the court applied the reasoning of *Sharma* to an appraisal of fire damage caused

1 by the Cedar Fire. *Kacha v. Allstate Ins. Co.*, 140 Cal. App. 4th 1023, 1032-1033 (2006). The
2 insurer argued before the appraisal panel that it should award “nothing for items that were
3 damaged but, according to [the insurer], not in the Cedar Fire” and the panel did, in fact, assign a
4 zero value to numerous items that the insured claimed were damaged in the fire. *Id.* at 1035-
5 1036. The trial court confirmed the award, concluding that the insured had waived his right to rely
6 on *Sharma* and the form policy in California Insurance Code section 2071 and therefore, that the
7 panel had properly determined issues of causation. *Id.* at 1031. The court of appeal reversed,
8 finding that the insured had not waived the protections of *Sharma* and Section 2071 and that the
9 panel had exceeding the scope of its authority by making coverage determinations as to items
10 where there was evidence of damage but the panel awarded nothing based on its causation
11 findings. *Id.* at 1037. Therefore, the court reversed the trial court’s confirmation of the award
12 directed the trial court to vacate the arbitration award. *Id.*

13 Homeowners attempt to avoid *Kacha* on the basis that that case was decided under the
14 California Arbitration Act (“CAA”), *see* Opposition at 21 n. 101, but do not explain why this
15 distinction matters. Indeed, numerous courts appear to have looked to California law limiting the
16 scope of appraisals when applying the FAA. *See, e.g., Guarachi v. Aspen Specialty Ins. Co.*, No.
17 CV 21-1422 PA (MAAX), 2021 WL 6427658, at *6 (C.D. Cal. July 16, 2021); *Fed. Ins. Co. v.*
18 *Anderson*, No. 18-CV-06920-JST, 2019 WL 8128570, at *5 (N.D. Cal. Sept. 27, 2019);
19 *Turnstone Consulting Corp. v. U.S. Fid. & Guar. Co.*, 2007 WL 1430033, at *1, *4 (N.D. Cal.
20 May 15, 2007).

21 Homeowners also attempt to distinguish *Kacha* on the basis that in that case, certain items
22 were assigned a zero value, in contrast to the award here. Opposition at 21, n. 101. That
23 distinction, however, merely highlights the fact that in this case, the causation determinations by
24 the appraisal panel were in favor of the Homeowners whereas in *Kacha*, they were in favor of the
25 insurer. Nonetheless, the reasoning of *Kacha* and *Sharma* appear to apply here to the extent that
26 those cases found that under California law, appraisal panels charged with evaluating a “loss”
27 cannot make determinations of causation, which constitute coverage determinations and therefore
28 are outside of the scope of the appraisal. Therefore, the Court concludes that under the terms of the

1 Policy, construed in accordance with California law, the causation findings that are embedded in
2 the panel’s appraisal award may be challenged before this Court, which is charged with deciding
3 such issues under the cases discussed above.

4 The Court finds unpersuasive Homeowners’ assertion that the panel’s causation findings
5 cannot be revisited because Federal invited the panel to address this issue during the appraisal
6 proceedings. “The invited error doctrine holds that ‘[O]ne may not complain on review of errors
7 below for which he is responsible[.]’ ” *Sovak v. Chugai Pharm. Co.*, 280 F.3d 1266, 1270 (9th
8 Cir.), opinion amended on denial of reh’g, 289 F.3d 615 (9th Cir. 2002) (quoting *Deland v. Old*
9 *Republic Life Ins. Co.*, 758 F.2d 1331, 1336–37 (9th Cir.1985) (internal quotation marks
10 omitted)). Under this doctrine, if a party “has both invited the error, and relinquished a known
11 right, then the error is waived and therefore unreviewable.” *United States v. Perez*, 116 F.3d 840,
12 845 (9th Cir. 1997).

13 There is no doubt – and likely no dispute – that Federal presented both arguments and
14 extensive evidence related to causation to the arbitration panel. It is, therefore, perhaps
15 disingenuous of Federal to now argue that the appraisal panel erred in making findings on
16 causation. Nonetheless, Federal stated in its pre-hearing brief that “Scope-of-coverage and
17 causation issues (among others) are not before the Appraisal Panel” and that “[a]ny reference by
18 Chubb to issues or evidence that relate to scope-of-coverage or causation issues is not intended to
19 be a concession that the Panel should consider those issues.” Because Federal expressly reserved
20 the right to object to findings of causation and scope of coverage by the panel, the Court concludes
21 that the invited error doctrine does not apply under the facts here.⁶

22 Nor is the Court persuaded by Homeowners’ reliance on the “manifest disregard” standard
23 that applies to 9 U.S.C. § 10(a)(4)⁷ to argue that the panel’s determination of causation should be

24 _____
25 ⁶ The Court assumes, without deciding, that the invited error doctrine may be applied to appraisal
26 proceedings under appropriate circumstances. The Court notes, however, that Homeowners have
27 not cited any authority indicating that it is appropriate to apply the doctrine in that context. Given
28 the informal nature of appraisal proceedings under California law, including the fact that the
proceedings (including this one) are not reported, the Court questions whether it would be
appropriate to extend the doctrine to such proceedings.

⁷ 9 U.S.C. § 10(a)(4) provides that the court may vacate an arbitration award “where the arbitrators

1 upheld. In support of this argument, Homeowners rely on a single case, *Lagstein v. Certain*
2 *Underwriters at Lloyd's, London*, 607 F.3d 634 (9th Cir. 2010). Opposition at 19-20. In that case,
3 the trial court vacated an arbitration award on the basis of the large size of the award, which it
4 found “shocked the conscience” and was in “manifest disregard of the law” under 9 U.S.C. §
5 10(a). 607 F.3d at 640. The Ninth Circuit set forth the following standards for vacating an
6 arbitration award under Section 10(a)(4) of the FAA:

7 Section 10 permits vacatur “where the arbitrators exceeded their
8 powers.” 9 U.S.C. § 10(a)(4). This is a high standard for vacatur; “[i]t
9 is not enough ... to show that the panel committed an error—or even
10 a serious error.” *Stolt–Nielsen S.A. v. AnimalFeeds Int’l Corp.*, —
11 U.S. —, 130 S.Ct. 1758, 1767, 176 L.Ed.2d 605 (2010).
“[A]rbitrators ‘exceed their powers’ ... not when they merely interpret
or apply the governing law incorrectly, but when the award is
‘completely irrational,’ or exhibits a ‘manifest disregard of law.’ ”
Kyocera, 341 F.3d at 997 (citations omitted).

12 *Id.* at 641. The court went on to hold that the district court had erred in vacating the award based
13 on “manifest disregard” of the law because “the district court found ‘manifest disregard of the
14 law’ without citing any applicable law that the panel recognized and ignored.” *Id.* at 641. In
15 contrast, Federal’s assertion that the panel exceeded the scope of its authority by making causation
16 findings that are specifically prohibited under California law. Therefore, the Court rejects this
17 argument.

18 **2. POR Determination**

19 Federal also challenges the panel’s finding as to the appropriate period of restoration.
20 Given that the panel was charged with determining the amount of the loss, however, and that
21 amount turns, in part, on how long reconstruction will take, this finding does not exceed the scope
22 of the appraisers’ authority. Federal argues that Homeowners did not cite authority for the
23 proposition that the panel could not value the loss to the manmade structures without
24 determining a POR, but its own expert recognized that the amount that it will spend to restore or
25 rebuild the manmade structures depends, in part, on how long it will take to complete the
26 construction. *See* Schaffer Decl., Ex. 3 (Salvagni Report) at 205.0051. This is also apparent from

27 _____
28 exceeded their powers, or so imperfectly executed them that a mutual, final, and definite award
upon the subject matter submitted was not made.”

1 the Appraisal Award itself, which reflects in Exhibit A numerous cost determinations that depend,
2 on their face, on the duration of construction. For example, these costs include cost
3 determinations for temporary fencing; temporary lighting; temporary heat, air and vent; and
4 weekly cleanup, among other things. Brown Ex. 16 (Appraisal Award).

5 Federal also contends *Comprehensive Med. Ctr., Inc. v. State Farm Mut. Auto. Ins.*, 690 F.
6 Supp. 3d 1104 (C.D. Cal. 2023) “illustrates” that POR is a question for the Court and not the
7 appraisal panel. But that case involved a question of how much coverage the insured should
8 receive for business loss and a dispute about the length of the POR used to determine that amount.
9 That case did not address, however, whether an appraisal panel exceeds the scope of its authority
10 by determining, as a factual matter, the POR that should be used to calculate reconstruction costs.
11 The Court also finds unpersuasive Federal’s fallback argument that “at minimum, the panel lacked
12 the authority to separately award a POR—an issue the parties never agreed to arbitrate, and which
13 Plaintiffs will deploy to support aspects of their claim (such as living expenses) that likewise fall
14 outside the panel’s authority.” Reply at 15. Homeowners have not attempted to rely on the POR
15 to establish that they are entitled to any coverage that was not at issue in the appraisal. Nor has
16 either side cited any authority that suggests that the panel’s POR finding has any preclusive effect
17 as to such coverage. Therefore, the Court concludes Federal has failed to establish that the POR
18 finding should be vacated.

19 **3. Investigation and Pre-Construction Costs**

20 Exhibit B to the Appraisal Award, entitled “Investigation and Pre-construction Cost,” lists
21 what appear to be costs incurred by Homeowners to investigate the condition of the Homeowners’
22 Property. Brown Decl, Ex. 16 (Appraisal Award), Exhibit B. In their brief, Homeowners asserted
23 that these costs were necessarily incurred as “pre-building” costs but Federal countered that at
24 least some of these costs appeared to have nothing to do with rebuilding and in some cases, related
25 to investigation of losses that were clearly outside of the scope of the appraisal. At the motion
26 hearing, Homeowners’ counsel conceded that at least some of the costs listed in this exhibit
27 appeared not to be preconstruction costs and was unsure of the nature of many of the costs listed
28 in the exhibit.

1 As the Court is unable to determine the specific nature of the costs listed in Exhibit B – or
2 why they were separated out from the panel’s award of reconstruction costs -- it concludes that the
3 panel’s award of these costs exceeded the scope of its authority. The Court therefore vacates the
4 panel’s award as to the costs listed in Exhibit B.

5 **4. Conclusion**

6 In sum, the Court concludes that while the panel did not act improperly in appraising the
7 loss with respect to manmade structures, the disputes related to causation are for the Court (or
8 Jury) and remain to be decided. The Court also vacates the award as to Exhibit B for the reasons
9 stated above.

10 **IV. MOTION TO DISMISS COUNTERCLAIM**

11 **A. Contentions of the Parties**

12 **1. Motion**

13 In the Motion to Dismiss, Homeowners argue that Federal’s counterclaim for breach of
14 good faith and fair dealing is insufficiently pled under *Kransco v. Am. Empire Surplus Lines Ins.*
15 *Co.*, 23 Cal. 4th 390, 402 (2000), which they contend “limits such claims to a claim for contract
16 damages for breach of express policy conditions” when asserted by an insurer against an insured.
17 Motion to Dismiss at 1-2. According to Homeowners, Federal’s “counterclaim for breach of the
18 implied covenant of good faith and fair dealing fails to state a claim under the applicable law
19 because [Federal] identifies no express policy condition allegedly breached by Homeowners, nor
20 does the counterclaim contain any factual allegations that support a claim for such breach.” *Id.* at
21 2, 4-5. To the extent Federal relies on “allegations of non-disclosure and non-cooperation[.]” the
22 claim fails because the Policy “contains no express disclosure or cooperation provisions that apply
23 to this claim[.]” Homeowners assert. *Id.* at 2. Nor can Federal state a claim based on “some type
24 of fraud” because it has not pled fraud with specificity under the heightened pleading standards of
25 Rule 9(b) of the Federal Rules of Civil Procedure, Homeowners assert. *Id.* Finally, Homeowners
26 argue that Federal’s counterclaim fails for the additional reason that Federal has not alleged any
27 prejudice or harm. *Id.*

28

1 **2. Opposition**

2 Federal counters in its Opposition that it is not required to allege breach of a specific
3 policy provision to state a claim for breach of implied covenant of good faith and fair dealing and
4 that “California courts consistently hold that insurers may pursue claims for a policyholder’s
5 breach of the implied covenant based on, among other things, the policyholder’s submission of
6 inflated claims of loss or the policyholder’s prosecution, handling, or management of an insurance
7 claim in bad faith.” Opposition at 7-8 (citing *Lennar Mare Island, LLC v. Steadfast Ins. Co.*, 139
8 F. Supp. 3d 1141, 1162 (E.D. Cal. 2015); *Malkin v. Fed. Ins. Co.*, 2023 WL 6965003, at *3 (C.D.
9 Cal. Oct. 20, 2023)).

10 According to Federal, it has stated a claim based on its allegations that Homeowners
11 breached the implied covenant of good faith and fair dealing by “(1) claiming the Glass Fire
12 caused damage that existed at the property before the fire; (2) delaying disclosure of critical test
13 results, which undermined Plaintiffs’ positions in the claims-handling process, including their
14 position that the main residence was unfit for occupancy; (3) maintaining throughout the claims-
15 handling process positions that were inconsistent with the findings of Plaintiffs’ consultants,
16 despite Plaintiffs’ knowledge of those findings; and (4) claiming substantially inflated losses in
17 their proofs of loss and examinations under oath without credible support.” *Id.* at 8 (citing Am.
18 Answer at 16-17, ¶ 19). It also points to its allegation that “Plaintiffs’ conduct ‘frustrate[d]’
19 Federal’s ‘rights to the benefits of the agreement,’ . . . including by forcing Federal ‘to investigate
20 claims that are not covered under the Policy,’ requiring ‘Federal to spend substantial sums to
21 adjust improper claims with improper support (including hiring expert consultants),’ and forcing
22 Federal ‘to expend significant sums associated with the appraisal of Plaintiffs’ inflated and
23 improper claims.’” *Id.* (citing *Lennar*, 139 F. Supp. at 1162, Am. Answer at 17, ¶ 21).

24 Federal argues that even if it were required to identify a specific policy provision that
25 Homeowners have breached it has done so. *Id.* at 9-10. For example, Federal contends, its
26 allegation that Homeowners “possessed myriad facts and evidence that ‘were not previously
27 disclosed to Federal, despite Federal’s repeated requests for all material information related to its
28 investigation of the Plaintiffs’ claim[]” alleges a breach of a specific provision in the Policy

1 imposing a duty “after a loss” “to produce all records and documents [Federal] request[s] and
 2 permit [Federal] to make copies.” *Id.* at 9-10 (quoting Am. Answer at 11, ¶ 2; and citing dkt. no.
 3 1-1 (Policy) at ECF p. 103, at Y-4). Federal also argues that it has alleged violations of the Policy
 4 requirement that Plaintiffs “submit, ‘within 60 days after [Federal] request[s],’ a ‘signed, sworn
 5 proof of loss providing all information and documentation [Federal] requests[s].’ ” *Id.* at 10
 6 (citing dkt. no. 1-1 (Policy) at ECF p. 103, at Y-4). Federal points to its allegation that
 7 Homeowners “ ‘refused to issue an amended proof of loss’ to account for their substantially
 8 reduced damage claims, ‘despite Federal’s requests’ for an amended proof of loss ‘during the
 9 claims handling process.’ ” *Id.* (quoting Am. Answer at 13, ¶ 8).

10 Federal also argues that it is not required to allege “substantial prejudice” to state a claim.
 11 *Id.* at 11. It contends Homeowners rely on “cases applying California’s ‘notice-prejudice’ rule,
 12 which requires an insurer to allege substantial prejudice to void coverage based on an ‘insured’s
 13 late notice of a claim’ or similar breaches of a policy’s procedural conditions” but that those cases
 14 are distinguishable because “Federal has not asserted Plaintiffs’ breach of a mere ‘procedural’
 15 condition under the Policy.” *Id.* (citing *Pitzer Coll. v. Indian Harbor Ins. Co.*, 8 Cal. 5th 93, 101
 16 (2019); *Silicon Valley Bank v. New Hampshire Ins. Co.*, 203 F. Supp. 2d 1152, 1159 (C.D. Cal.
 17 2002)). Instead, Federal asserts, it has based its claim on allegations that Homeowners submitted
 18 “inflated claims . . . in bad faith, [maintained] positions . . . throughout the claims-handling
 19 process that were inconsistent with evidence in their possession, and . . . delayed disclosure of that
 20 evidence[.]” – breaches that “are neither ‘procedural’ nor ‘harmless[.]’ ” *Id.*

21 Federal asserts that “[e]ven if [it] is required to allege substantial prejudice, it has done so.”
 22 *Id.* Federal points to its allegations that “as a result of Plaintiffs’ conduct, Federal was ‘forced to
 23 investigate claims that are not covered under the Policy,’ including as to damage that existed
 24 before the Glass Fire” and that “it was forced ‘to spend substantial sums to adjust improper claims
 25 with improper support (including hiring expert consultants)’ and ‘to expend significant sums
 26 associated with the appraisal of Plaintiffs’ inflated and improper claims.’ ” *Id.* at 12 (citing Am.
 27 Answer at 17, ¶ 21).

28 Finally, Federal rejects Homeowners’ argument that it did not allege fraud with sufficient

1 specificity, stating that it did not bring a claim for fraud or misrepresentation. *Id.* at 12-13.

2 **3. Reply**

3 Homeowners reject Federal’s assertion that it has stated a claim for breach of implied
4 covenant of good faith and fair dealing based on allegations that they inflated their claim in bad
5 faith, arguing that “although the California courts have recognized the duty of good faith and fair
6 dealing implied in insurance policies goes both ways, *see, e.g., Com. Union Assurance Cos. v.*
7 *Safeway Stores, Inc.*, 26 Cal. 3d 912, 918 (1980), those courts have not sanctioned a ‘bad faith’
8 suit by an insurer for any part of its costs to investigate or to appraise a claim based on assertions
9 that the policyholder delayed in providing information or that its claim was unsupported.” Reply at
10 1. According to Homeowners, such a claim is “unprecedented” and inconsistent with the narrow
11 restrictions that have been imposed on insurers’ counterclaims for damages, which are limited to
12 “lawsuits seeking recoupment of wrongly obtained benefits, typically in reliance on accusations of
13 policyholder fraud or interference with subrogation efforts.” *Id.* According to Homeowners, “[t]o
14 allow otherwise would be to open the door to policyholder ‘bad faith’ claims any time a policy
15 holder submits a claim, and the insurer decides the claim is uncovered or overstated.” *Id.*

16 Further, Homeowners assert, Federal’s “only alleged damages are its costs to investigate
17 portions of the loss it says are not covered under the policy, and to participate in the appraisal” but
18 Federal is obligated to investigate the loss under Cal. Code Regs. Tit. 10, § 2695.7(d) (insurer
19 obligated upon notice of loss to “diligently pursue a thorough, fair and objective investigation . . .
20 .”) and the appraisal process is also expressly contemplated under California law, *see Lee v. Cal.*
21 *Cap. Ins. Co.*, 237 Cal. App. 4th 1154, 1169 (2015), meaning that Federal’s “ ‘overstated claim’
22 theory of bad faith would arise in connection with every appraisal.” *Id.* at 2, 7-8; *see also*
23 Declaration of Serena Saffarini in Support of Plaintiffs’ Reply in Support of Motion to Dismiss
24 Federal Insurance Company’s Counterclaim (“Saffarini Reply Decl.”), Ex. A (Federal
25 interrogatory responses reflecting that it spent approximately \$800,000 investigating
26 Homeowners’ claim). Homeowners also point out that the Policy “expressly provides that each
27 side will bear its own appraisal costs” and therefore, Federal cannot assert a claim “to recoup costs
28 that it is required to pay by contract.” *Id.* at 2, 8-9 (citing dkt. no. 1-1 (“Policy”), at ECF p. 104, at

1 Y-5 (“Each appraiser will be paid by the party selecting the appraiser. Other expenses of the
2 appraisal and the compensation of the third appraiser shall be shared equally by you and us.”)).

3 Homeowners reject Federal’s reliance on *Lennar Mare Island, LLC v. Steadfast*
4 *Insurance Co.*, 139 F. Supp. 3d 1141 (E.D. Cal. 2015) and *Malkin v. Federal Insurance Co.*, 2023
5 WL 6965003 (C.D. Cal. Oct. 20, 2023) in support of its position that California law recognizes a
6 claim by an insurer for breach of the implied covenant of good faith and fair dealing based on bad
7 faith inflation of a claim. *Id.* at 4. According to Homeowners, *Lennar* stands for the proposition
8 that “bad faith claims for damages by insurers against their customers are limited to recoupment
9 of policy benefits that should not have been paid.” *Id.* at 5. Homeowners argue that “*Lennar*
10 provides no support for [Federal’s] claim for investigation and appraisal costs based on
11 policyholder conduct that [Federal] deemed unreasonable.” *Id.* Likewise, Homeowners assert,
12 *Malkan* “did not involve an insurer’s claim for damages, but rather an attempt by the insurer to
13 void coverage.” *Id.*

14 Homeowners also rejects Federal’s argument that the two Policy provisions cited in its
15 opposition brief are sufficient to establish a breach of a specific policy provision, assuming that is
16 required. *Id.* at 5-6. In particular, they argue that Federal did not allege any facts showing a
17 breach of either provision. *Id.*

18 Homeowners argue that Federal’s allegation that they overstated their claim or delayed
19 providing certain information does not establish cognizable damage or prejudice under California
20 law because the only remedies available against insureds on the basis of bad faith “go to the
21 essential bargain between the parties to the contract, such as rescission, voiding of coverage, or
22 recoupment of policy benefits improperly obtained.” *Id.*

23
24 **B. Whether the Counterclaim Should be Dismissed for Failure to State a Claim**

25 **1. California Law Governing Claims for Breach of the Implied Covenant of**
26 **Good Faith and Fair Dealing by Insureds against Insurers**

27 “There is an implied covenant of good faith and fair dealing in every contract that neither
28 party will do anything which will injure the right of the other to receive the benefits of the
agreement.” *Comunale v. Traders & Gen. Ins. Co.*, 50 Cal. 2d 654, 658 (1958) (citing *Brown v.*

1 *Superior Court*, 34 Cal.2d 559, 564 (1949)). This principle is applicable to policies of insurance.
2 *Id.* (citation omitted). However, while “the ‘duty of good faith and fair dealing in an insurance
3 policy is a two-way street, running from the insured to his insurer as well as vice versa[,]” . . . the
4 scope of the insured’s duty of good faith and fair dealing, and the remedies available to the insurer
5 for a breach of that duty, are fundamentally and conceptually distinct from the insurer’s reciprocal
6 duty, and the remedies available to the insured for breach of that duty, under the insurance policy.”
7 *Kransco v. Am. Empire Surplus Lines Ins. Co.*, 23 Cal. 4th 390, 402 (2000), as modified (July 26,
8 2000) (quoting *Commercial Union Assurance Companies v. Safeway Stores, Inc.*, 26 Cal.3d 912,
9 918 (1980)). In particular, “an insurer’s breach of the covenant of good faith . . . is governed by
10 tort principles, at least as concerns the availability of tort damages[,]” because of the “inherently
11 unequal” relationship between the insurer and the insured. *Id.* at 403-404 (citing *Gruenberg v.*
12 *Aetna Ins. Co.*, 9 Cal. 3d 566, 574 (1973)). In contrast, “an insured’s breach of the covenant is not
13 a tort.” *Id.* (citing *California Fair Plan Assn. v. Politi*, 220 Cal.App.3d 1612, 1618 (1990)).
14 Therefore, “[t]he scope of the insured’s duty of good faith and fair dealing . . . is confined by the
15 express contractual provisions of the policy.” *Id.* at 405 (citing *Western Polymer Technology,*
16 *Inc. v. Reliance Ins. Co.*, 32 Cal.App.4th 14, 24 (1995)). Because the duty of good faith and fair
17 dealing owed by an insured to the insurer is grounded in contract rather than tort, the court in
18 *Kransco* held that an insurer could not assert comparative bad faith on the part of the insured as a
19 defense to a bad faith claim asserted by the insured against the insurer. *Id.* at 402.

20 In *Kransco*, the court further explained that an insurer may not assert a bad faith cross-
21 claim sounding in tort against the insured, citing with approval *Agricultural Insurance Company v.*
22 *Superior Ct.*, 70 Cal. App. 4th 385, 391 (1999). *Id.* In *Agricultural*, the insured brought “a bad
23 faith action arising out of an insurance claim for earthquake damage” and the insurer “cross-
24 complained, contending that the insured’s claim was in significant part falsified.” *Id.* (citing
25 *Agricultural*, 70 Cal. App. 4th at 389). “The insurer pleaded various contract theories, and also the
26 tort theories of fraud and so-called reverse bad faith, *i.e.*, tortious breach of the covenant of good
27 faith and fair dealing by the insured.” *Id.* The trial court granted a demurrer as to both tort claims
28 and the court of appeal affirmed as to the “reverse bad faith” claim, explaining:

1 An insurer has no claim against its insured in tort for breach of the
2 covenant of good faith and fair dealing. A breach of this covenant is,
3 at base, a breach of contract. A relationship including specialized
4 circumstances of reliance and dependence is necessary to transmute
5 such a contractual breach into a tort. Such circumstances do not exist
6 in the context of an insured’s responsibilities toward its insurer, or in
7 the reciprocal context of an insurer’s legitimate expectations from its
8 insured. Although a false claim by an insured might trigger adverse
9 contractual or penal consequences, the obligations undertaken by an
10 insured in entering into an insurance contract are simply not of the
11 same character as the obligations undertaken by an insurer. Hence an
12 insured does not bear a risk of affirmative tort liability for failing to
13 perform the panoply of indefinite but fiduciary-like obligations
14 contained within the concept of ‘insurance bad faith.’ The trial court
15 therefore correctly sustained the insured’s demurrer to the insurer’s
16 ‘reverse bad faith’ claim”

17 *Id.* at 405-406 (quoting *Agricultural*, 70 Cal. App. 4th at 389-390).

18 On the other hand, the *Agricultural* court found that the trial court had erred in dismissing
19 the fraud claim, observing that “an insured—no different than everyone else—has a duty not to
20 defraud[,]” which means an “insured must not defraud in making a claim on the policy[.]” *Id.* at
21 406 (quoting *Agricultural*, 70 Cal. App. 4th at 390). The court in *Agricultural* continued:

22 When an insured makes a claim to its insurer, the insurer’s duty to
23 investigate is triggered. If, because of the insured’s false factual
24 assertions, the insurer incurs expenses that would otherwise not have
25 been necessary, justifiable detrimental reliance can be pleaded by the
26 insurer. Although a mere inflated opinion of a claim’s value is not
27 fraud, deliberately false factual assertions can be fraud. There is a
28 significant distinction between a mere aggressive claims position and
an outright factual fraud.

Id. (quoting *Agricultural*, 70 Cal. App. 4th at 390).

In *Kransco*, the court stated that it “agree[d] with the analysis and holding in *Agricultural*.”
Id. It further “observe[d] that rejection of comparative bad faith in this context does not leave the
insurer without remedies for an insured’s breach of the covenant of good faith and fair dealing[:].”

Evidence of an insured’s misconduct may factually disprove the
insurer’s liability for bad faith by showing the insurer acted
reasonably under the circumstances. (*Blake v. Aetna Life Ins. Co.*
(1979) 99 Cal.App.3d 901, 918-924 [160 Cal.Rptr. 528] [no insurer
liability]; see also *Campbell v. Allstate Ins. Co.* (1963) 60 Cal.2d 303,
305 [32 Cal.Rptr. 827, 384 P.2d 155] [breach of cooperation clause];
Pryor, Comparative Fault and Insurance Bad Faith (1994) 72 Tex.
L.Rev. 1505, 1522-1525 [discussing contract defenses].) The
insured’s breach of the covenant of good faith and fair dealing is also
separately actionable as a contract claim. (*California Fair Plan Assn.*
v. Politi, supra, 220 Cal.App.3d at pp. 1614, 1618.) Some forms of

1 misconduct by an insured will void coverage altogether under the
2 insurance policy. (*See Imperial Casualty & Indemnity Co. v.*
3 *Sogomonian* (1988) 198 Cal.App.3d 169, 182 [243 Cal.Rptr. 6399]
4 [material misrepresentation of policy application].) Of course,
5 without coverage there can be no liability for bad faith on the part of
6 the insurer. (*Waller v. Truck Ins. Exchange* (1995) 11 Cal.4th 1, 36
7 [44 Cal.Rptr.2d 370, 900 P.2d 619].) And, as explained in
8 *Agricultural*, supra, 70 Cal.App.4th at page 390, an insured's
9 fraudulent misconduct is separately actionable and can give rise to
10 tort damages. These remedies adequately serve to protect an insurer
11 from the insured's misconduct without creating the logical
12 inconsistencies and troublesome complexities of a defense of
13 comparative bad faith.

14 *Id.* at 408.

15 In *California Fair Plan Assn. v. Politi*, cited in *Kransco*, the court of appeal held that the
16 trial court had erred in awarding an insurer its attorneys' fees in connection with a claim against
17 the insured for breach of the covenant of good faith and fair dealing. 220 Cal. App. 3d at 1617.
18 The court explained that when an *insured* prevails on such a claim against the insurer, they may
19 recover their attorneys' fees because their claim sounds in tort; in contrast, the insurer's claim for
20 breach of the covenant of good faith and fair dealing "only sounds in contract and, thus, any
21 recovery must be limited to contract damages." *Id.* at 1618. The court concluded that "[s]ince the
22 insurance contract did not contain an attorney's fee provision, [the insured was] not entitled to
23 attorney's fees under the contract." *Id.* at 1619 (citing Civ. Code, § 1717; Code Civ. Proc., §
24 1021.)

25 **2. Discussion**

26 Federal contends it is not required to identify an express contract term in connection with
27 its claim for breach of the covenant of good faith and fair dealing to state a claim and that its
28 allegations that the Homeowners submitted an inflated claim and took positions that were
inconsistent with the findings of their own experts during the claims handling process are just the
sorts of allegations that California courts have consistently found are sufficient to state a claim.
Federal's arguments miss the mark.

While it is true that a claim for breach of the covenant of good faith and fair dealing does
not require an express breach of a contract, " '[i]t is universally recognized . . . [that] the scope of
conduct prohibited by the covenant of good faith is circumscribed by the purposes and express

1 terms of the contract.” *Elkay Int’l Ltd. v. Color Image Apparel, Inc.*, No. CV 1408028
 2 MMMVBKX, 2015 WL 13917734, at *7 (C.D. Cal. Feb. 4, 2015) (quoting *Carma Devs. (Cal.),*
 3 *Inc. v. Marathon Dev. California, Inc.*, 2 Cal. 4th 342, 373 (1992)). Thus, “the implied covenant
 4 does not trump an agreement’s express language.” *Lennar Mare Island, LLC v. Steadfast Ins. Co.*,
 5 No. 212CV02182KJMKJN, 2016 WL 829210, at *5 (E.D. Cal. Mar. 3, 2016) (“*LMC II*”) (quoting
 6 *Steiner v. Thexton*, 48 Cal. 4th 411, 419 (2010) (emphasis omitted).” “It imposes no substantive
 7 duties beyond the contract’s terms, *Guz v. Bechtel Nat’l, Inc.*, 24 Cal. 4th 317, 349–50 (2000), and
 8 does not vary express contract terms, *Carma Developers v. Marathon Dev.*, 2 Cal. 4th 342, 374
 9 (1992)).

10 Here, Federal alleges in its counterclaim that it was harmed to the extent that it was
 11 required “to spend substantial sums to adjust improper claims with improper support (including
 12 hiring expert consultants)” and to “expend significant sums associated with the appraisal of
 13 Plaintiffs’ inflated and improper claims.” Yet the Policy’s express terms provide that the costs of
 14 appraisal are to be shared by the insurer and the insured. Likewise, Federal is required, under
 15 California law, to “conduct and diligently pursue a thorough, fair and objective investigation” of
 16 Homeowners’ claims. Cal. Code Regs. tit. 10, § 2695.7. Furthermore, nothing in the Policy
 17 provides for a shifting of the costs of investigation or appraisal on the basis of “inflated” claims.
 18 Thus, Federal’s claim for these damages can only sound in tort. *See California Fair Plan Assn. v.*
 19 *Politi*, 220 Cal. App. 3d at 1617 (explaining that where an insurance policy does not contain an
 20 attorney fee provision an insured can nonetheless recover attorneys’ fees incurred in a lawsuit to
 21 obtain coverage from insurer on a claim for breach of the implied covenant of good faith and fair
 22 dealing because that claim sounds in tort, whereas the insurer cannot recover fees against the
 23 insured on such a claim because the insurer’s claim sounds in contract). As *Kransco* teaches,
 24 however, an insurer’s claim against the insured for breach of the covenant of good faith and fair
 25 dealing sounds only in contract. Of course, Federal could recover tort damages on a claim for
 26 fraud, were it to assert such a claim, but it has expressly stated that it is *not* asserting such a claim
 27 against Homeowners. Moreover, Federal’s allegations relating to Homeowners’ conduct fall far
 28 short of alleging fraud. Instead, it has merely alleged that Homeowners acted unreasonably, which

1 is insufficient to support a claim for breach of the covenant of good faith and fair dealing against
2 an insured given the narrow scope of such a claim under California law.

3 Federal relies on *Lennar Mare Island, LLC v. Steadfast Insurance Co.*, 139 F. Supp. 3d
4 1141 (E.D. Cal. 2015) (“*LMC I*”) in support of its assertion that an insured’s inflated claim is
5 sufficient to support a claim for breach of the covenant of good faith and fair dealing, but that case
6 is distinguishable. *LMC I* involved a complicated set of facts related to insurance coverage for
7 environmental cleanup of a former navy shipyard under policies issued to the owner of the
8 property (“LMI”) and a company that performed clean-up work for the owner (“CMI”). 139 F.
9 Supp. 3d at 1146-1149. The insurer (“Steadfast”) had issued two policies, one of which was to
10 cover pollution conditions that were “known” at the time the policy was issued (“RSL Policy”),
11 and another to cover “unknown” pollution conditions (“ELI Policy”). *Id.* at 1147. These policies
12 only covered the costs of investigation or cleanup that was required by governmental authority.
13 *Id.* at 1159.

14 Steadfast alleged that LMI and CMI engaged in a variety of forms of misconduct,
15 including submitting claims for “known” pollution conditions as “unknown” pollution conditions
16 under the ELI Policy, and vice-versa; “Overstaffing, overworking and overbilling,”; “Concealing
17 fees in accounting records in order to prevent Steadfast from learning that the fees were
18 improper,”; “Performing and billing for unnecessary, non-required, non-approved, settled and non-
19 covered work,”; “Billing substantive remediation expenses as ‘Limited Further Investigation,’ ”;
20 Concealing other “material misrepresentations” and “critical information,”; “Otherwise failing to
21 cooperate,”; and “Otherwise interfering with Steadfast’s contractual rights[.]” *Id.* at 1148 (citations
22 omitted). Steadfast asserted numerous counterclaims against LMI and CCI, including a claim for
23 breach of contract, many of which sounded in fraud. *Id.* at 1148, 1165. It did not assert a claim for
24 breach of the covenant of good faith and fair dealing.

25 The court found, *inter alia*, that Steadfast’s averments of fraud did not meet the heightened
26 pleading requirement of Rule 9(b) of the Federal Rules of Civil Procedure. *Id.* at 1165-1169. It
27 also found that Steadfast failed to state a claim for breach of contract. That claim was based on
28 four types of alleged misconduct: 1) submitting known and unknown conditions under the wrong

1 policy; 2) submitting unreasonable claims; 3) submitting claims for work that was not required by
2 governmental authority and even “ask[ing] the government to require them to investigate and
3 remediate the sites”; and 4) breaching the duty to cooperate in the policies. *Id.* at 1158-1162. The
4 court found that the claim failed as to all four theories. First, it concluded that the terms of the
5 policies did not prohibit LMI and CCI from submitting unreasonable claims, known and unknown
6 claims under the wrong policy, or claims for work that was not required by governmental
7 authority; instead, the policies provided that the insurer could simply deny those claims. *Id.* It
8 further found that under California law, the alleged breach of the cooperation provision in the
9 policies could only be asserted as a defense and not as an affirmative claim for breach of contract.
10 *Id.* at 1160-1162. The court went on to allow Steadfast to amend to add a counterclaim for breach
11 of the covenant of good faith and fair dealing, stating:

12 Here, it appears the counterclaim could be amended to state a claim
13 for LMI’s and CCI’s breach of the covenant of good faith and fair
14 dealing. Steadfast alleges LMI and CCI attempted to shift claims from
15 one policy to another, to conjure government authority, *and to submit
inflated claims in bad faith.* Steadfast is therefore granted leave to
amend to allege a claim for breach of the implied covenant of good
faith and fair dealing.

16 *Id.* at 1162 (emphasis added).

17 Federal relies on the highlighted language to argue that California courts “*consistently* hold
18 that insurers may pursue claims for a policyholder’s breach of the implied covenant based on,
19 among other things, the policyholder’s submission of inflated claims of loss” Opposition at 7
20 (emphasis added). But *LMI I* involved conduct that went far beyond the submission of inflated
21 claims and simply did not address whether a claim for breach of the covenant of good faith and
22 fair dealing by the insurer can be stated where the only harm alleged is the cost of investigating
23 and appraising the loss. To the extent that *LMI I* can be read to hold that the assertion of inflated
24 claims or late disclosures by an insured can support a claim for breach of the covenant of good
25 faith and fair dealing in the absence of fraud, this Court respectfully disagrees with that holding,
26 which it finds to be inconsistent with California law, including *Communale*, *Kransco*, and
27 *Agricultural*, discussed above

28 The only other case cited by Federal in support of this assertion, *Malkin v. Fed. Ins. Co.*,

1 involved a breach of implied covenant claim that was based on a very different theory, namely,
2 that the insured made a false claim for benefits that voided all coverage. No. 221 CV 00172 CAS
3 PDX, 2023 WL 6965003, at *4 (C.D. Cal. Oct. 20, 2023) (citing Croskey et al., Cal. Practice
4 Guide: Insurance Litigation, § 12:1174). The section of the California Practice Guide cited in
5 *Malkin* states, in relevant part: “A false claim for benefits may justify denial of the claim or void
6 coverage altogether.” Cal. Practice Guide: Insurance Litigation, § 12:1174. As discussed above,
7 California courts have recognized that such a claim sounds in fraud. *See Agricultural*, 70 Cal.
8 App. 4th at 390 (“If, because of the insured’s false factual assertions, the insurer incurs expenses
9 that would otherwise not have been necessary, justifiable detrimental reliance can be pleaded by
10 the insurer. Although a mere inflated opinion of a claim’s value is not fraud, deliberately false
11 factual assertions can be fraud.”). As Federal has stated that it is not asserting its counterclaim
12 based on fraud or misrepresentation and has not challenged Homeowners’ assertion that it has
13 failed to plead fraud with specificity, *Malkin* is distinguishable.

14 Federal’s reliance on provisions of the Policy in the “duties after a loss” section is also
15 misplaced. That section establishes certain duties on the part of the insured that arise when the
16 insured has “a loss [the] [P]olicy may cover[,]” which include 1) “submit[ting] to [Federal], within
17 60 days after [it] request[s], [insured’s] signed, sworn proof of loss providing all information and
18 documentation [Federal] requests such as the cause of loss, inventories, receipts, repair estimates
19 and other similar records[;]” and 2) submitting to an examination under oath and “produc[ing] all
20 records and documents [Federal] request[s][.]” Dkt no. 1-1 at Y-4. Federal alleges Homeowners
21 breached these provisions by 1) failing to *amend* their proof of loss; and 2) delaying in delivering
22 test results from Dr. Schmidt until after they had been examined under oath. Homeowners’ alleged
23 conduct does not appear to violate or frustrate the purposes of either policy provision, however.
24 Instead, Federal seeks to impose additional contractual obligations. Furthermore, Federal has not
25 pointed to any damages that resulted from the alleged breaches that is cognizable under the
26 contract.

27 Finally, “[u]nder California law, it is settled that an insurer, in order to avoid liability on
28 the basis of a breach of a procedural condition such as a notice or cooperation clause, must

1 establish actual and substantial prejudice.” *Silicon Valley Bank v. New Hampshire Ins. Co.*, 203 F.
2 Supp. 2d 1152, 1159 (C.D. Cal. 2002) (citing *Ins. Co. of the State of Pa. v. Associated Int’l Ins.*
3 *Co.*, 922 F.2d 516, 523 (9th Cir.1990); *Clemmer v. Hartford Ins. Co.*, 22 Cal.3d 865, 882, 151
4 Cal.Rptr. 285, 587 P.2d 1098 (1978)). Federal has not alleged facts showing “substantial
5 prejudice” as a result of Homeowners’ failure to provide an amended proof of loss, and given its
6 independent obligation to investigate Homeowners’ claim, it will not be able to allege substantial
7 prejudice as to this alleged violation. Similarly, it has not pointed to substantial prejudice
8 resulting from Homeowners’ delaying in producing the Schmidt report until after their
9 examinations. Given that Federal could have asked Homeowners to submit to a further
10 examination but apparently did not do so, the Court concludes this failure cannot be cured by
11 amendment. In light of the failure to allege any conduct by the insured that amounts to a breach of
12 the covenant, or to allege substantial prejudice, Federal’s counterclaim must be dismissed without
13 leave to amend.

14 **3. Conclusion**

15 For the reasons stated above, the Court finds that Federal fails to state a claim for breach of
16 the implied covenant of good faith and fair dealing. Therefore, the Motion to Dismiss is
17 GRANTED and Federal’s counterclaim is dismissed without leave to amend.

18 **IT IS SO ORDERED.**

19

20 Dated: November 5, 2024

21



JOSEPH C. SPERO
United States Magistrate Judge

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